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**Follow-up to the Fourth World Conference on Women
and to the twenty-third special session of the General
Assembly, entitled "Women 2000: gender equality,
development and peace for the twenty-first century":
gender mainstreaming, situations and programmatic matters**

Women, the girl child and HIV and AIDS

Report of the Secretary-General**

Summary

The present report provides information on the activities undertaken by Member States and within the United Nations system to implement Commission on the Status of Women resolution 55/2. The report identifies progress achieved, gaps and challenges, and concludes with recommendations for future actions.

* E/CN.6/2012/11.

** The submission of the present report was delayed due to the need for further consultations.

I. Introduction

1. In its resolution 55/2, the Commission on the Status of Women requested the Secretary-General to report to its fifty-sixth session on the implementation of that resolution with emphasis on accelerated actions taken with regard to women, the girl child and HIV and AIDS, using information provided by Member States, the organizations and bodies of the United Nations system and non-governmental organizations, with a view to assessing the impact of that resolution on the well-being of women and the girl child. The present report is based on contributions by 18 Member States¹ and 13 United Nations entities.² In addition, it incorporates other relevant information based on research.

II. Background

2. According to UNAIDS, more people than ever are living with HIV, which can be attributed mostly to their having greater access to treatment that keeps them alive and well for many years. At the end of 2010, 34 million people globally were living with HIV, an increase over the 33.3 million in 2009. The proportion of women living with HIV has remained stable at 50 per cent globally, although women are more affected in sub-Saharan Africa (59 per cent of all people living with HIV in that area) and the Caribbean (53 per cent of the total there).³ In the past 10 years, four regions have experienced increases in the proportion of women among those living with HIV: Latin America (35 per cent in 2010, up from 32 per cent in 2001) and North America and Western and Central Europe (26 per cent in 2010, up from 25 per cent in 2001). In other regions of the world, the proportion has remained relatively the same, including in the Middle East and Northern Africa (from 45 per cent in 2001 and 2010) and Oceania (from 44 per cent in 2001 and 2010).⁴

3. During the period under review, issues of gender equality in the context of HIV and AIDS have been raised with regard to: human rights, peace and security, and development, including the need for empowering women to reduce their vulnerability to HIV infection and gender-based violence; the need to increase

¹ Cameroon, Colombia, Denmark, the Dominican Republic, Finland, Indonesia, Italy, Japan, Latvia, Mexico, Namibia, Poland, Peru, Republic of the Congo, Sweden, Togo, Ukraine and Uruguay. Since 2001, the Commission has adopted a resolution on this subject on an annual basis, and the present report is the third one that it has requested (E/CN.6/2009/6 and E/CN.6/2011/7). The number of responses received from Member States has been decreasing from 30 to 26 to 18.

² Department of Economic and Social Affairs/Secretariat of the Convention on the Rights of Persons with Disabilities, and Secretariat of the Permanent Forum on Indigenous Issues, Department of Public Information of the Secretariat, Economic and Social Commission for Asia and the Pacific (ESCAP), International Labour Organization (ILO), International Organization for Migration (IOM), Joint United Nations Programme on HIV/AIDS (UNAIDS), United Nations Educational, Scientific and Cultural Organization (UNESCO), Office of the United Nations High Commissioner for Refugees (UNHCR), United Nations Population Fund (UNFPA), United Nations Development Programme (UNDP), United Nations Children's Fund (UNICEF), United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) and World Health Organization (WHO).

³ UNAIDS, *World AIDS Day Report* (Geneva, UNAIDS, 2011).

⁴ WHO, UNAIDS and UNICEF, *Global HIV/AIDS Response: Epidemic Update and Health Sector Progress towards Universal Access: Progress Report 2011*.

access to HIV-related prevention, treatment, care and support services for women and girls; and promotion of greater action through integration of gender equality dimensions of HIV into plans, policies, strategies and budgets.

4. The United Nations Human Rights Council, in its resolution 16/28, on the protection of human rights in the context of the human immunodeficiency virus (HIV) and acquired immunodeficiency syndrome (AIDS), reiterated its commitment to significantly intensify prevention efforts and increase access to treatment, including through the empowerment of women and adolescents to increase their capacity to protect themselves from the risk of HIV infection, and through the promotion and protection of all human rights. It called on States and, where applicable, United Nations funds, programmes and specialized agencies, international and non-governmental organizations and relevant stakeholders to ensure the availability, accessibility and affordability of medicines and health-care services for HIV-positive pregnant women, with a view to eliminating vertical transmission. It also requested States to develop further and, where necessary, establish, coordinated, participatory, gender-sensitive, transparent and accountable national HIV/AIDS policies and programmes, and implement them at all levels, including in prisons or other detention facilities, in cooperation with civil society, including faith- and community-based organizations, women's organizations, advocacy groups and representatives of people living with HIV and other key populations.

5. In its resolution 1983 (2011), the United Nations Security Council underlined the importance of concerted efforts towards ending conflict-related sexual and gender-based violence, empowering women in an effort to reduce their risk of exposure to HIV and curbing vertical transmission of HIV from mother to child in conflict and post-conflict situations. In noting that the disproportionate burden of HIV and AIDS on women is one of the persistent obstacles and challenges to gender equality and empowerment of women, it urged Member States, United Nations entities, international financial institutions and other relevant stakeholders to support the development and strengthening of capacities of national health systems and civil society networks in order to provide sustainable assistance to women living with or affected by HIV in conflict and post-conflict situations. The resolution also requested the Secretary-General to consider HIV-related needs of people living with, affected by and vulnerable to HIV, including women and girls, in activities pertinent to the prevention and resolution of conflict, the maintenance of international peace and security, the prevention and response to sexual violence related to conflict, and post-conflict peacebuilding.

6. In June 2011, in General Assembly resolution 65/277, Member States agreed on the Political Declaration on HIV and AIDS: Intensifying Our Efforts to Eliminate HIV and AIDS. The Declaration calls for greater efforts to end the epidemic with clear and ambitious targets for 2015, outlining the concern of States that, globally, women and girls are still the most affected by the epidemic and that they bear a disproportionate share of the caregiving burden, and that the ability of women and girls to protect themselves from HIV continues to be compromised by physiological factors and gender inequalities, among others. Member States welcomed the establishment of UN-Women as a new stakeholder that could play an important role in global efforts to combat HIV by promoting gender equality and the empowerment of women, which are fundamental for reducing their vulnerability to HIV. States pledged to eliminate gender inequalities, gender-based abuse and violence; increase

the capacity of women and adolescent girls to protect themselves from the risk of HIV infection; ensure that women could exercise their right to have control over, and decide freely and responsibly on, matters related to their sexuality; and take all necessary measures to create an enabling environment for the empowerment of women and strengthen their economic independence. States further committed to ensuring that national responses to HIV and AIDS meet the specific needs of women and girls, including those living with and affected by HIV, across their lifespan through the strengthening of legal, policy, administrative and other measures for the promotion and protection of women's full enjoyment of all human rights and the reduction of their vulnerability to HIV infection.

III. Actions taken by Member States and the United Nations system

A. Inclusion of a gender perspective into national policies and programmes towards a "gender transformative" response to HIV

7. The proportion of women and girls among people living with HIV highlights the harmful consequences of gender inequality, and the growing proportion of people living with HIV in some regions indicates a need to ensure that integration of gender equality and women's empowerment is included in Member States policies, plans, programmes and strategies.⁵ According to evidence from South Africa, among young women gender inequality within a relationship increases the risk of infection by 13.9 per cent.⁶ The efforts to include gender equality in national policies should be targeted at interventions that strive to transform unequal relations between men and women. A gender transformative⁵ HIV and AIDS response should (a) create a supportive environment that improves outcomes for women by challenging stigma and discrimination, ensuring the participation of women living with HIV in decision-making and engaging gender equality advocates and experts in designing and monitoring plans and programmes; (b) address the direct needs arising as a result of the epidemic by ensuring access to effective prevention, treatment, care and support services and supporting community and home-based caregivers, including women and girls providing care, and girls and young women orphaned by AIDS or affected by HIV; and (c) address underlying factors that fuel the epidemic, such as violence against women, unequal gender norms and legal, social and economic inequalities.

8. Member States have employed different approaches to address the gender dimensions of HIV/AIDS at the policy level. Several Member States have incorporated gender perspectives into their national policies, frameworks, programmes and plans to address HIV and AIDS (Finland, Indonesia, Togo and Ukraine). Some Member States reported integrating measures to address HIV/AIDS in their national action plans on gender equality (Peru and Republic of the Congo). Others undertook efforts to do both. The ministry in Cameroon responsible for

⁵ See A/65/797.

⁶ Rachel K. Jewkes and others, "Intimate partner violence, relationship power inequity, and incidence of HIV infection in young women in South Africa: a cohort study", *The Lancet*, vol. 376, Issue 9734 (3 July 2010).

women and family issues, in developing and implementing sectoral plans on HIV and AIDS, has taken into consideration the specific needs of women, girls and families; at the same time, the country's National Strategic Plan on HIV and AIDS (2011-2015) includes women and families as one of its priorities. Mexico has a plan of action on women in the context of HIV/AIDS and has established an inter-agency mechanism to respond to HIV and AIDS that incorporates a gender perspective.

9. United Nations entities have supported efforts of Member States to ensure that gender equality commitments are incorporated into HIV and AIDS responses. ESCAP has been working in close coordination with UNAIDS, UNDP and other relevant stakeholders to support countries in Asia and the Pacific in implementing regional and global commitments related to women and girls within the context of HIV. UN-Women engages with national partners to support gender-sensitive national strategies, plans and programmes on HIV and AIDS, including through the posting of gender advisers in national AIDS coordinating bodies. UNDP has provided technical support to better integrate the rights of women and girls into national strategic plans and frameworks related to HIV and AIDS, as well as to generate evidence in the Asia-Pacific region on the socio-economic impact of HIV on women and girls in order to inform national strategies towards mitigating the impact of the epidemic through social protection schemes. The UNAIDS Secretariat working with the World Bank and civil society partners has supported regional training programmes in Western, Central, Eastern and Southern Africa that are aimed at integrating gender equality into strategic planning related to HIV and AIDS. UNESCO has produced and disseminated advocacy materials focused on increasing attention and generating action to help eliminate structural and gender inequalities driving the HIV pandemic.

10. The efforts of UNAIDS will be guided by a new strategy, "UNAIDS strategy 2011-2015: getting to zero", which includes advancing human rights and gender equality for the HIV response as one of its three strategic directions within the framework, with key results and targets focused on promoting gender equality and addressing gender-based violence. Under the UNAIDS Agenda for Accelerated Country Action for Women, Girls, Gender Equality and HIV, the UNAIDS Secretariat and Cosponsors along with UN-Women have supported the development in a number of countries of national actions plans on women, girls, gender equality and HIV/AIDS. Monitoring the implementation of that Agenda is guided by a scorecard developed by the UNAIDS Secretariat to capture a snapshot of country-level achievements.

11. A prerequisite to strengthened responses to gender equality priorities within national strategic frameworks on HIV/AIDS is a better understanding of the situation of women and girls within the context of HIV. In order to achieve better understanding, sex disaggregated data need to be collected and relevant data, both qualitative and quantitative, need to be analysed. There have been some achievements in this regard. The Government of Mexico has published the results of a study on Mexican women, adolescents and girls which focused on epidemiology, prevention, care and best practices in that country. Attention was given to specific groups of women, in particular populations at higher risk and migrant women. Colombia undertakes periodic studies on the behaviour and seropositive status of female sex workers. In Sweden, young women, women who buy or sell sex, as well as women living with HIV are targeted as part of the HIV response. Japan is implementing a research project on HIV prevention measures for the target group

(especially those engaged in the sex industry and migrant workers) and their impacts. The Evidence for Action, HIV and AIDS Data Hub for the Asia-Pacific region, which was developed by UNICEF, has been collecting a comprehensive repository of data disaggregated by age and sex. Through its collaboration with partners, such as the UNAIDS Regional Support Team for Asia and the Pacific, gender-based analysis is under way. UNAIDS, its Cosponsors and UN-Women are furnishing support to countries with concentrated epidemics in order to better understand gender-related drivers. They are also identifying tailored approaches for the response; in particular they are investing in research and generating evidence on HIV transmission among intimate partners of populations at higher risk of contracting HIV.

12. In trying to gain understanding of how gender inequalities interact within the responses to HIV and AIDS and improve outcomes for women, girls, men and boys, it is important to have the tools to track results. UN-Women, UNAIDS, UNFPA, the United States President's Emergency Plan for AIDS Relief and the MEASURE Evaluation project, in partnership with WHO, the Global Fund to Fight AIDS, Tuberculosis and Malaria, the International Community of Women Living with HIV/AIDS and several national stakeholders, are working together to develop a harmonized set of gender equality and HIV indicators for use at the national level in order to generate evidence and better inform programming and action. A key result of that partnership has been the inclusion of an indicator to measure progress in reducing the prevalence of intimate partner violence as an outcome itself and as a proxy for gender inequality.⁷

13. In recognizing the critical role played by strengthening the gender expertise of stakeholders and professional staff involved in the HIV response, several actors have invested in measures to increase awareness and develop capacities to understand specific gender equality aspects relevant to the HIV response. Member States, including Cameroon, the Dominican Republic, Mexico, Namibia and Ukraine, have invested in developing capacity through the training of trainers, on-the-job coaching, awareness-raising campaigns, and the production of technical resources on gender equality dimensions of HIV and AIDS. Women's organizations, community-based service organizations, the media, faith-based leadership, parliamentarians and key decision makers at the ministerial level have benefited from these efforts. To build the capacity of health professionals, a workshop on gender and HIV/AIDS was held in Mexico, and a guide on sexual and reproductive health for women with HIV/AIDS was reprinted.

14. Among United Nations entities, IOM, the UNAIDS Secretariat, UNHCR, UNFPA, WHO and the World Bank have each conducted: training courses on such areas as gender, migration and HIV; sensitization activities on HIV/AIDS and reaching young women and men; and regional trainings for stakeholders working on gender equality, health, gender-based violence and HIV to enhance their capacity for using evidence to identify actions that could be taken. They have also conducted activities for survivors of sexual and gender-based violence, including provision of

⁷ This is part of the work of UNAIDS in publishing *Global AIDS Response Progress Reporting 2012: Guidelines on Construction of Core Indicators for Monitoring the 2011 Political Declaration on HIV/AIDS*. A compendium of indicators is being finalized and will be available for use at the national level in early 2012.

post-exposure prophylaxis; and on adolescent HIV and sexual and reproductive health, and populations at higher risk within refugee populations.

15. In the context of the General Assembly High-Level Meeting on AIDS in June 2011, the United Nations Department of Public Information partnered with UNAIDS to promote greater awareness of the fact that women and girls bear the disproportionate burden of HIV, and advocated that greater attention should be paid to their specific needs. The issue of women, the girl child and HIV and AIDS was covered in a number of Internet news stories disseminated by the UN News Centre, and was the focus of two feature programmes produced for Television. Furthermore, the Department has highlighted the rights of women and girls in relation to HIV and AIDS on its social media platforms.

B. Empowerment of women and girls, their rights and participation

16. The importance of the engagement and leadership of women living with HIV in planning, implementing and monitoring national HIV responses is increasingly being recognized as strategic for tailored, inclusive and responsive actions to address the epidemic. However, for women participation comes with challenges. In a review of women's experiences in participating in the response to HIV and AIDS, women reported significant barriers to their involvement, including gender norms (79 per cent), stigma (58 per cent), lack of access to information (46 per cent) and resources (58 per cent), the burden of caregiving and responsibilities within the home (46 per cent), illiteracy (46 per cent) and lack of self-esteem (25 per cent).⁸ Addressing these challenges should better facilitate women's engagement in the HIV response, as well as the broader women's rights agenda. Investing in capacity development and providing opportunities for women's mobilization and advocacy towards influencing and informing interventions are critical measures to ensure the meaningful involvement of women, particularly those living with HIV. Direct funding channels to women's organizations, especially women living with HIV, are essential to strengthen their capacities and foster leadership.

17. Member States have undertaken specific efforts to empower women and promote their leadership in the context of HIV and AIDS. The Dominican Republic, through a programme entitled "From Woman to Woman", focuses on the empowerment of women at the local and community levels towards improving policies in the context of HIV. A programme in Togo to fight HIV among women is aimed at increasing women's awareness about HIV, as well as their participation in decision-making. In Mexico, coordinated and inter-agency work has contributed to strengthening the leadership of women with HIV, including through capacity development activities, self-esteem, leadership and negotiation workshops for women with HIV, and engagement in forums, such as "A political agenda on HIV/AIDS targeted to women: leadership in action". Member States reporting data on the numbers of women involved in leadership roles within the HIV response include the Republic of the Congo, where the Minister for the Promotion of Women and the Integration of Women in Development is the third vice-president of the National Council to Fight against AIDS, and the First Lady is a leading advocate for

⁸ UNIFEM and Athena Network, *Transforming the National AIDS Response: Advancing Women's Leadership and Participation* (New York, UNIFEM, 2010).

women's empowerment in the fight against HIV and AIDS; and Latvia, where 16 of the 23 members of the National Coordination Commission for Limiting the Spread of HIV, Sexually Transmitted Diseases and Tuberculosis are women.

18. Among United Nations entities, the UNAIDS Secretariat and Cosponsors and UN-Women have continued supporting women's leadership and meaningful participation in the HIV response in several countries. The support ranges from capacity development, facilitating participation in reviews of national HIV strategies, relevant HIV-related legislation and policies in order to identify gaps related to women's rights and broker women's access to decision-making spaces at local and national levels in order to support their advocacy for improvements in access to services and resources. As a result, women, particularly those living with HIV, are developing advocacy networks and common platforms to influence public policies that affect their lives. UNICEF has been working with local partners and government officials to empower marginalized women living with HIV in India, where consultations with such women have resulted in the development of a "toolkit" for advocacy and the engagement of networks in state-level policy discussions on HIV and AIDS, including state and national drug dialogues. In partnership with the Canadian International Development Agency, UN-Women has furnished small grants to 20 diverse community-based and grass-roots initiatives in sub-Saharan Africa designed to strengthen women's access and capacity to claim their property and inheritance rights as a means for mitigating the impact of HIV/AIDS. UNDP and UNAIDS are promoting leadership development programmes for women living with HIV across various regions. Results of leadership skills training in Europe and Central Asia include the establishment of E.V.A., the first network of women affected by HIV in the Russian Federation and a similar network in Kazakhstan. The UNAIDS Secretariat has encouraged and supported women's organizations working with populations at higher risk, including sex workers and women who use drugs, to increasingly participate in national responses. UNESCO and UN-Women supported research and needs assessments that targeted migrants and members of their families and were related to their knowledge of HIV; they also produced a handbook for women migrants to raise their awareness concerning HIV prevention, available services and reproductive health and rights of women living with HIV.

19. Member States reported greater engagement and support for non-governmental organizations to play a role in the HIV response. In Uruguay, the International Community of Women Living with HIV contributes to the capacity development of women with HIV, the professional development and empowerment of women in the context of HIV/AIDS, as well as the implementation of strategies that minimize the risk of contracting HIV. Furthermore, the women and feminist movement in that country has played a substantive role in making visible the issue of respect for the rights of women living with HIV. The Women's Agenda of the National Commission on the Follow-up of Beijing and Cairo, and Women for Democracy, Equity and Citizenship, a network of civil society organizations, includes as one of its priorities the prevention, treatment and care of HIV and AIDS. In Cameroon, women's organizations have forged partnerships with HIV and AIDS service organizations. In Sweden, non-governmental organizations are supporting efforts to address women's priorities and needs in the context of HIV.

20. As part of the Global Coalition on Women and AIDS, the UNAIDS Secretariat promoted the meaningful participation of women, especially those living with HIV,

in the General Assembly's High-Level Meeting on HIV/AIDS in 2011. Approximately 800 women from more than 95 countries participated in a global virtual consultation, convened by civil society organizations and United Nations entities, and shared their priorities and vision for the future of the HIV response. Their priorities were presented to decision makers and delegates during the High-Level Meeting on HIV/AIDS.

21. When the Commission on the Status of Women met in 2011, UNFPA co-organized with UNAIDS and UN-Women, a high-level consultation of influential leaders and women's rights advocates on sexual and reproductive health and the rights of women and girls living with HIV. Participants identified key rights violations and opportunities for addressing them, and reached consensus on the way forward. In collaboration with UNAIDS, UNDP and UN-Women, UNFPA also convened a partners consultation on implementation of the UNAIDS Agenda for Women and Girls in order to promote better coordination on achieving key results. The consultation led to agreement on strategies to accelerate implementation, leveraging the comparative advantages of different stakeholders; it also identified critical areas in need of additional support in the roll-out of the UNAIDS Agenda for Women and Girls.

22. UNDP supports the Global Commission on HIV and Law which, through its regional dialogues, has strengthened alliances among government and civil society representatives towards the promotion of policy and law reform within HIV responses, and has resulted in greater visibility of the context and challenges that women and girls face in securing their rights. Outcomes of the dialogues will contribute to the recommendations of the Global Commission.

C. Elimination of violence against women and girls in the context of HIV and AIDS

23. Violence against women and HIV/AIDS may be considered mutually reinforcing pandemics. A landmark study in South Africa suggests that nearly one in seven cases of young women acquiring HIV could have been prevented if the women had not been subjected to intimate partner violence.⁹ Similarly, for women living with HIV, disclosing their HIV-positive status with partners or third parties may increase the risk of violence, stigma and discrimination by partners, relatives and community members.⁹ A recent study found that 20.5 per cent of women living with HIV in the United States of America reported physical abuse because of their status, and in Zambia HIV-positive women with violent partners faced difficulties in accessing and adhering to HIV treatment.¹⁰

⁹ E/CN.4/2005/72 and Corr.1.

¹⁰ Fiona Hale and Marijo Vazquez, *Violence against Women Living with HIV/AIDS: A Background Paper* (Washington, D.C., Development Connections, 2011).

24. Programmatic evidence is showing promise and demonstrating the need for integrated approaches to addressing the intersection of violence against women and HIV,¹¹ and countries are increasingly recognizing the need to prevent or manage consequences of gender-based violence as part of the HIV response; however, actions are not keeping pace with that acknowledgement.¹²

25. At the policy level, Member States reported integrating the interlinkages between violence against women and HIV into national action plans and strategies. The plan of action on women, girls, gender equality and HIV for sustainable development of the Republic of the Congo takes into account the links between violence, HIV, AIDS and sexually transmitted infections; the National HIV and AIDS Strategy and Action Plan (2010-2014) of Indonesia recognizes gender-based violence as one of the key human rights challenges and identifies women and girls in socially vulnerable situations as persons particularly affected by such challenges. With regard to actions, particularly awareness-raising and capacity development, Cameroon has organized campaigns to address violence against women and girls and female genital mutilation and the debilitating effects of such actions on women's sexual and reproductive health, including the increased susceptibility of women to HIV infection as a result. These interlinkages have led to increased awareness among women and girls about their rights, as have reports of cases of violence and increased awareness among traditional and religious leaders about violence against women and girls in relation to sexual and reproductive health. To better understand the interrelationships between gender-based violence and HIV and AIDS, the Republic of the Congo has undertaken research on the vulnerability of women and young girls to HIV and sexual violence.

26. In utilizing the strategic opportunity presented by the review and development of new national strategic plans on HIV, UNFPA, in collaboration with UNAIDS, UNDP, UN-Women, the MenEngage Global Alliance, the Sonke Gender Justice Network, and the Athena Network, convened key partners (government and civil society, including organizations of women living with HIV) in a series of consultations aimed at integrating programming on gender-based violence and engaging men and boys to challenge gender inequality in national HIV plans and programmes. More than 35 countries were involved in the consultations in 2010 and 2011, which resulted in the preparation of country action plans for immediate implementation, cross-fertilization, networking and exchange among country delegations, and the development of a dedicated web-based resource exchange that is accessible to all who participated in the consultations for their continued engagement. UNFPA supported the Program on International Health and Human Rights at the Harvard School of Public Health so that it could produce a compilation of evidence on the intersection of HIV and gender-based violence. The final report examines peer-reviewed literature on the topic from 2000 to mid-2010, identifies gaps and sets priorities for research accordingly. In 2010, WHO and UNAIDS published evidence on these matters in the publication entitled *Addressing Violence against Women and HIV/AIDS: What works?*.

¹¹ See UNFEM and Action Aid International, *Together We Must ... End Violence against women and girls and HIV and AIDS: A Review of Promising Practices in Addressing the Intersection* (New York, UNFEM, 2009).

¹² UNAIDS/PCB(28)/11.5.

27. The United Nations Trust Fund to End Violence against Women, managed by UN-Women, partnered with the Johnson and Johnson corporation and community leaders, service providers and women's groups and men's groups on a multi-country initiative to develop evidence-based strategies to address the intersection of violence against women and HIV/AIDS, strengthen the capacities of partners working on the intersection and better inform programming design and implementation on the intersection of violence against women and HIV/AIDS. Results of the first phase reaffirmed that violence against women increases women's vulnerability to HIV/AIDS, and women living with HIV/AIDS are more susceptible to becoming victims of violence. Outcomes reinforced the need for interventions that incorporate behavioural change strategies, community-wide awareness-raising about the intersection of HIV/AIDS and violence against women, hands-on community training and the provision of holistic legal and health-care services and referrals for more effective responses to both pandemics. The efforts of the grantees also revealed that underlying root causes, including gender and social norms and practices that lead to women's vulnerability to HIV/AIDS and violence against women, should be addressed. Through these initiatives, there has been a significant increase in women accessing information and services, including counselling, training, medical care and legal aid. More women are encouraging their husbands to get tested for HIV, and women have become more effective at managing the consequences of HIV infection through improved nutrition and greater adherence to treatment. Additional grantees have been awarded \$6.2 million in Africa, Asia and Eastern Europe to replicate and scale up the findings from the first phase of the initiative.

D. Access to prevention programmes, treatment, care and support and role of men and boys

28. Thirty years into the HIV epidemic, physiological, sociocultural and structural factors, such as harmful gender norms, violence, poverty, legal inequalities and lack of education, continue to place women and girls at risk of HIV infection and influence their inability to access health care and services, thereby having an impact on their ability to mitigate the consequences of HIV and AIDS.¹³

29. Efforts to ramp up HIV prevention, specifically mother-to-child transmission of HIV, have gained significant momentum with the launch of a global plan described in a UNAIDS publication.¹³ The global plan acknowledges recent evidence indicating the benefits of accelerating treatment for pregnant women living with HIV and maps out bold targets for Governments to achieve by 2015: a reduction by 90 per cent in the number of new HIV infections among children and a reduction by 50 per cent in the number of AIDS-related maternal deaths. According to UNAIDS, the political commitment to eliminate mother-to-child transmission of HIV is spurring greater alignment of national targets, plans and guidance for service delivery in almost all of the 22 high-burden countries adopting these targets.¹⁴ At the end of 2010, almost 50 per cent of pregnant women living with HIV received effective antiretroviral treatment to prevent mother-to-child transmission. Data to

¹³ UNAIDS, *Countdown to Zero: Global Plan towards the Elimination of New HIV Infections Among Children by 2015 and Keeping their Mothers Alive* (Geneva, UNAIDS, 2011).

¹⁴ UNAIDS/PCB(29)/11.24.

evaluate whether women are remaining on the treatment beyond the delivery of their children are not consistently available. In 2009, UNAIDS reported that about 50 per cent of pregnant women testing HIV-positive were assessed for their eligibility to receive antiretroviral therapy for the sake of their health.¹⁵

30. A systematic review of the literature on sexual and reproductive health and HIV linkages indicated an increase or improvement in the following: access to and uptake of services, including HIV testing; health and behavioural outcomes; condom use; knowledge of HIV and sexually transmitted infections; and overall quality in services when HIV and sexual and reproductive health at the policy, systems and services levels are linked.¹⁶ For example, promoting contraception and family planning counselling as part of routine HIV services (and vice versa) may increase condom use, contraceptive use and dual method use, thus averting unintended pregnancies among women living with HIV. A randomized controlled trial involving 251 couples at a voluntary counselling and testing clinic in Zambia found a threefold higher contraceptive initiation rate where family planning education and the offer of contraceptives were available on site rather than by referral to an outside clinic.¹⁷

31. Although the number of people receiving antiretroviral therapy continues to increase, exceeding 6.6 million people at the end of 2010, globally, more than 50 per cent of the people eligible for treatment do not have access, including many who are unaware of their HIV status.¹⁸ In low and middle-income countries, the percentage of pregnant women tested for HIV increased to 35 per cent at the end of 2010, compared with 8 per cent in 2005.¹⁹ Recent efforts to initiate treatment as a tool for prevention need to recognize the unequal access and challenges that increase women's vulnerability.

32. Evidence of programmes being put in place to engage men and boys in efforts to improve unequal gender norms or eliminate gender-based violence have not been reported, although efforts to support greater integration of men and boys as partners in national HIV strategies and plans are beginning to be addressed.

33. It is also important to note that women in several countries and contexts bear a disproportionate share of the HIV-related caregiving burden and are often more likely than men to be the victims of discrimination.¹⁸ In countries where HIV and AIDS are highly prevalent, the lack of medical staff, failing health systems and inadequate resource allocations have meant that the unpaid care that women provide subsidizes many aspects of care provision.¹⁹ Women providing care in their communities are becoming increasingly mobilized and visible, yet they still lack

¹⁵ UNAIDS, *Global Report – UNAIDS Report on the Global AIDS Epidemic 2010* (Geneva, UNAIDS, 2010).

¹⁶ International Planned Parenthood Federation, University of California, San Francisco, UNAIDS, UNFPA and WHO, *Linkages: Evidence Review and Recommendations*, 2009. Available at http://data.unaids.org/pub/Agenda/2009/2009_linkages_evidence_review_en.pdf.

¹⁷ K. E. Mark and others, "Contraception among HIV concordant and discordant couples in Zambia: a randomized controlled trial", *Journal of Women's Health*, vol. 16, No. 8 (October 2007).

¹⁸ A/65/797 and E/CN.6/2009/2.

¹⁹ Shahra Razavi, *The Political and Social Economy of Care in a Development Context: Conceptual Issues, Research Questions and Policy Options*, Gender and Development Programme Paper No. 3 (Geneva, United Nations Research Institute for Social Development, 2007).

adequate recognition, support, training, supplies, or remuneration for all their work. Women and girls further seek to share caregiving more equitably with men and boys in their communities.

34. Member States (Cameroon, Colombia, Finland, Latvia, Mexico, Namibia, Peru, Poland, the Republic of the Congo, Sweden, Togo and Ukraine) reported gender-specific efforts related to HIV prevention, treatment, care and support. In the context of prevention, most countries reported on the promotion, use and access to contraceptives, including male and female condoms (Cameroon, Namibia, Peru and Republic of the Congo). Some Member States (Cameroon and Republic of the Congo) also supported skills-building and awareness-raising efforts on the use of prevention technologies in order to increase their acceptance. Those countries noted progress in the popularization of female condoms as a result of those efforts. HIV-prevention actions in Togo included training women journalists about HIV and AIDS to ensure that related messages would be published. Countries reported offering HIV testing to women of reproductive age and pregnant women (Cameroon, Latvia, Mexico, Peru, Poland, Sweden and Ukraine) or testing and treatment for HIV-positive pregnant women (Colombia and Finland). Provision of treatment for all those eligible was reported by some Member States (Cameroon, Latvia, Mexico, Peru and Sweden). Ukraine provided equal access for women and men to HIV prevention, treatment, care and support, as well as for concomitant diseases. Member States reported on the provision of care and support initiatives that included economic support, legal protection and information. To support women living with HIV that are also experiencing poverty, Cameroon provided financial support in an effort to stimulate revenue-generating activities. The Republic of the Congo extended socio-economic support to women who are infected and affected by HIV. Togo provided women and girls living with HIV with psychosocial, legal and economic support. Poland assured that pregnant women had access to health services and special legal protection free of charge, including access to support groups for sero-discordant couples and specific support groups for women only. Attention to populations at higher risk of HIV infection was reported, including programmes for sex workers (Peru and Poland), those that sell and purchase sex and women who are former injecting drug users (Sweden) and current injecting drug users (Poland). Latvia undertook behavioural research to gather information about the prevalence of HIV and other sexually transmitted infections, as well as behavioural risks among female sex workers, in order to inform HIV-prevention strategies. In Poland several prevention programmes focused on women, including sex workers, and their children.

35. UNFPA contributed technical assistance for comprehensive condom programming, and supported the Global Female Condom Initiative, which is operating in more than 75 countries, to include female condom programming as an integral component of national HIV and reproductive health policy guidelines, scaling up both male and female condom programmes. UNHCR continued to advocate the inclusion of refugees in national HIV-prevention and treatment programmes, in particular those aimed at preventing mother-to-child transmission, and antiretroviral therapy.

E. Resourcing and international cooperation

36. Domestic and international HIV-specific funding decreased from \$15.9 billion in 2009 to \$15 billion in 2010, which is below the estimated \$22 billion to \$24 billion needed in 2015 for a comprehensive response to HIV worldwide.³ Resources remain a critical challenge for scaling up gender-responsive HIV programming. Data on the available resources for investing in gender equality dimensions of the epidemic are rarely available. Despite the impact of the epidemic on women and girls, only 46 per cent of countries reporting (79 of the total of 171) during the review of implementation of the Declaration of Commitment on HIV/AIDS indicated that they had included in their national strategic plans on HIV a specific budget for interventions benefiting women.¹⁵ Based on the data gathered from the scorecard to monitor implementation of the UNAIDS Agenda for Accelerated Country Action for Women and Girls, Gender Equality and HIV, for more than half of the 81 countries that responded to the questions in the scorecard, no data were available on resources budgeted or allocated for interventions targeting women and girls within the national response to HIV. These findings suggest that the commitment and political will to address gender inequality as part of the HIV response have yet to be translated into adequate resource investments.¹⁷

37. Based on information received for the present report, at the national level only a few Member States reported having specific budgetary allocations for gender equality and HIV and AIDS. The National Programme to Fight against HIV (2011–2015) of Cameroon allows the identification of budgets by priority intervention and by sector, including gender issues and violence against women. That country's strategy of growth and employment document takes into account gender and HIV, and contains a recommendation that public administration budgets should be sensitive to gender and HIV. In Mexico, the National Centre for the HIV/AIDS Prevention and Control has a budget to increase prevention among women and integral care for women living with HIV. The annual budget of the ministry responsible for gender affairs of the Republic of the Congo includes a budget line for activities to fight against AIDS. In Togo, while there has been an increase in resources for HIV and AIDS, the data are not disaggregated by sex. The budgetary allocation in Uruguay does not have a specific amount for women affected by HIV/AIDS. In Finland, no comprehensive estimates have been made on resources used for HIV prevention; measures taken by each health service unit are covered by the budget of that unit.

38. In the context of development cooperation, addressing the vulnerability of women and girls to HIV/AIDS is a thematic priority in the *Strategy for Denmark's Support to the International Fight against HIV/AIDS*, which was published by that country's Ministry of Foreign Affairs in 2005. The strategy focuses on fundamental gender inequalities that contribute to the spread of HIV in all its programmes, including through gender-specific interventions and dialogue with international organizations on the importance of focusing on the gender dimensions of the epidemic. The new policy of Sweden for gender equality and the rights and role of women and girls in international development cooperation addresses the issue of HIV/AIDS. Sweden also works closely with UNAIDS to ensure that measures are characterized by a gender equality perspective and focus on key populations at risk, such as women, girls, injecting drug users, young people and homosexual, bisexual and transgendered persons. Italy has funded the fight against HIV/AIDS through

bilateral channels, in particular non-governmental organizations and research centres. The Grant Assistance for Grassroots Human Security Projects of Japan supports activities to prevent HIV/AIDS among youth in India, Uganda and Zimbabwe.

IV. Conclusions and recommendations

39. Recent normative developments have highlighted the importance of addressing issues related to gender equality, women, the girl child and HIV and AIDS in the context of development, human rights and peace and security.

40. Member States, United Nations entities and civil society organizations, including women's organizations, have taken measures to promote the integration of gender equality priorities in national HIV and AIDS plans and strategies, and/or of HIV and AIDS in gender equality action plans, and in some countries, they have done both. They have supported the development and implementation of specific plans focused on gender equality and HIV, and through the convening of inter-agency mechanisms on women, girls and HIV and AIDS. Efforts have been made to increase awareness and develop capacities in understanding specific gender equality aspects relevant to the HIV response in order to better understand the gender dimensions of the epidemic; however, more information on the impact of HIV and AIDS on women and girls, including comprehensive quantitative and qualitative data on the gender dimensions of the HIV epidemic, is needed. Additional efforts are needed to better track, monitor and report on gender transformative actions within the HIV and AIDS responses.

41. Specific efforts to empower women and promote their leadership in the context of HIV and AIDS have been reported, but these efforts need to acknowledge the gender-specific constraints that women face in advancing their leadership role and agency in order to ensure women's involvement in the governance of HIV responses.

42. Attention to the integration of HIV prevention, treatment, care and support into other services, such as those that address gender-based violence and sexual and reproductive health, have been shown to be effective in responding to the needs of women and girls in preventing HIV infections, supporting better access to treatment and care services and maximizing efficiencies. Continued research to find effective and safe female-controlled prevention methods along with building skills for negotiating their use and the increased availability of female condoms could reduce the impact of HIV on women. Women and girls in highly affected countries continue to furnish support to families and communities by providing those who are ill with care and support. Those efforts need to be acknowledged, resourced and supported. Domestic work and caregiving responsibilities also prevent women and girls from taking care of their own health. The engagement of men and boys as equal partners to achieve gender equality and in sharing responsibilities to prevent the transmission of HIV to children needs to be scaled up. Attention to women in all their diversities, including in populations of higher risk, across their lifespan must become integral to prevention, treatment, care and support strategies and efforts.

43. Challenges such as violence, stigma and discrimination directed at women and girls infected and affected by HIV and AIDS prevents them from accessing services, negotiating safer sex and benefiting from prevention, treatment and support services. Promising approaches to respond to the twin pandemics of violence and HIV are illustrating the value of community engagement and mobilization, demonstrating how addressing root causes of inequalities between men and women can help to encourage men's engagement in health care and HIV prevention and contribute to transforming harmful gender norms.

44. Information on adequate budgetary allocations for gender equality in the context of HIV and AIDS and tracking investments in gender equality dimensions of the epidemic are critical to scaling up gender-responsive HIV programming and implementing commitments to gender equality and women's priorities and needs within national strategic frameworks on HIV.

45. The Commission on the Status of Women may wish to call on Governments, United Nations entities and all other relevant stakeholders, as appropriate, to take further actions to:

Gender transformative HIV/AIDS response

(a) Ensure that national responses to HIV and AIDS meet the specific needs of women and girls, including those living with and affected by HIV, across their lifespan;

(b) Incorporate actions that integrate a gender equality perspective into national HIV and AIDS plans, and strategic actions to respond to HIV into national gender action plans and human rights frameworks, with appropriate budgets for implementation, monitoring and evaluation;

(c) Create enabling environments that empower women and girls and reduce their vulnerability to HIV and help mitigate the impact of the epidemic on them, including by enacting and enforcing laws and policies, and implementing programmes, to address structural determinants, such as those related to socio-economic empowerment, gender equality and human rights, affecting women and girls in the context of HIV, towards a gender-transformative response;

(d) Undertake efforts to track and monitor progress by disaggregating data by sex, age and other relevant factors, ensuring that quantitative and qualitative data on the gender dimensions of the HIV epidemic are collected, analysed and reported in 2012 and later reporting rounds;

Empowerment of women and girls, their rights and participation

(e) Increase the effective participation and influence of women living with HIV and AIDS on all decision-making bodies, in particular those related to HIV and AIDS and set targets to monitor gender parity in relevant mechanisms;

(f) Support women's organizations, especially networks of women living with HIV, to advocate increased actions on gender equality and women's empowerment, including investing in their capacity to undertake leadership roles in national HIV responses;

(g) Foster dialogue among HIV and women's movements to strengthen advocacy and promote the empowerment of women, particularly those living with HIV;

Elimination of violence against women and girls in the context of HIV and AIDS

(h) Address the interface between violence against women and HIV, including by enhancing national responses to prevent violence against women and incorporating interventions that respond to the intersections of gender-based violence and HIV at the policy, programme and services delivery levels;

(i) Gather programmatic evidence to identify the most effective strategies for addressing the intersection between violence against women and HIV, and adopt approaches for scaling up;

Access to prevention programmes, treatment, care and support, and the role of men and boys

(j) Ensure that women can exercise their right to have control over, and decide freely and responsibly on, matters related to their sexuality in order to increase their ability to protect themselves from HIV infection;

(k) Improve access to and sustained uptake of stigma-free, HIV prevention, treatment, care and support services, including psychosocial, physical, socio-economic and legal support for women living with HIV, and address the factors that hinder women's use of such services;

(l) Scale up investment in female-controlled HIV-prevention methods, including the supply and marketing of affordable female condoms, to ensure that they become accessible, effective and widely used as part of a comprehensive approach to HIV prevention that includes empowering women with skills and knowledge to negotiate safer sex;

(m) Provide women living with HIV with voluntary counselling and testing and treatment across their lifespan, including in populations at higher risk of infection, women with disabilities, older women, indigenous women and women in humanitarian situations;

(n) Ensure that measures to prevent mother-to-child transmission of HIV infection reach women, including those at higher risk of HIV infection, during pregnancy, after childbirth and beyond for their own health and continue to strengthen linkages between sexual and reproductive health in policies, programmes and service delivery;

(o) Engage men and boys in achieving gender equality, including in changing harmful social norms and practices and reducing violence against women, and encourage men to participate in programmes designed to prevent mother-to-child transmission, and adopt safe, non-coercive and responsible sexual and reproductive behaviour and use effective prevention methods;

(p) Enhance support for women and girls caring for persons living with HIV, including through a more equitable share of caregiving with men and boys in their communities. In this regard, the review in 2013 of progress in implementation of the agreed conclusions of the fifty-third session of the Commission on the Status of Women on equal sharing of responsibilities

between women and men, including caregiving in the context of HIV/AIDS, could provide an opportunity to identify gaps, challenges and good practices;

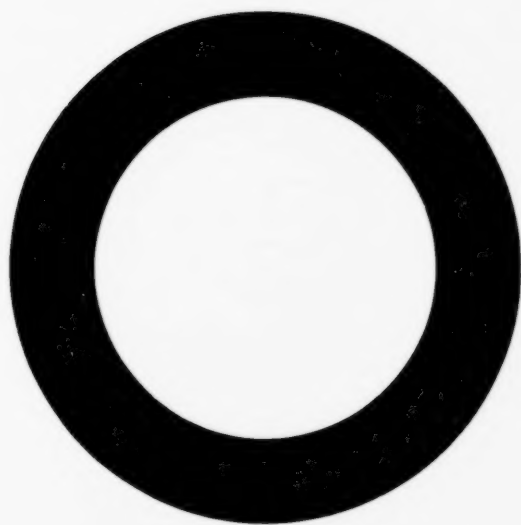
Resourcing and international cooperation

(q) Target and allocate adequate financing to address the social, economic, and political inequalities that increase the vulnerability of women and girls, and influence how they access services and manage the impact of the epidemic;

(r) Increase financial resources to build leadership among women living with HIV and strengthen institutional capacities of organizations led by or serving affected women and girls in the context of HIV, including those from higher-risk populations;

(s) Develop and adopt effective measuring mechanisms to monitor and track international and national resources allocated to address the gender dimensions of HIV and AIDS, through approaches such as gender-responsive budgeting.

46. As a way of contributing more attention to gender mainstreaming, including in reporting, the Commission may wish to request that the report on women, the girl child and HIV and AIDS be prepared on a biennial basis. The report could be requested for the same year that Governments are due to report on implementation of the 2011 Political Declaration on HIV/AIDS: Intensifying Our Efforts to Eliminate HIV/AIDS.





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matters**

**Joint workplan of the United Nations Entity for Gender
Equality and the Empowerment of Women and the Office of
the United Nations High Commissioner for Human Rights**

Report of the Secretary-General

Summary

The present report provides a review of cooperation between the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) and the Office of the United Nations High Commissioner for Human Rights. It also presents the joint workplan for 2012.

* E/CN.6/2012/1.

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I. Introduction

1. The present report is submitted in accordance with Commission on the Status of Women resolutions 38/2 of 18 March 1994 (see E/1994/27, chap. I.C) and 39/5 of 31 March 1995 (see E/1995/26, chap. I.C), Commission on Human Rights resolution 1997/43 of 11 April 1997 (see E/1997/23, chap. II.A) and Human Rights Council resolution 6/30 of 14 December 2007 (see A/63/53, chap. I.A). On the basis of those resolutions, a joint workplan has been prepared annually.

2. The establishment of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women), by the General Assembly has provided the opportunity for greater coordination among the entities of the United Nations system on gender equality and women's empowerment, including between UN-Women and the Office of the United Nations High Commissioner for Human Rights. UN-Women has made progress in developing a coordination strategy which builds on existing United Nations mechanisms across the United Nations system. In 2011, the Office of the High Commissioner, the Committee on the Elimination of Discrimination against Women, and the Special Rapporteur on violence against women, its causes and consequences, provided inputs during the development of the UN-Women strategic plan 2011-2013, which was endorsed by the Executive Board of UN-Women in June 2011. Cooperation between UN-Women and the Office of the High Commissioner has intensified¹ and plans are under way to strengthen collaboration within a mutually agreed broad strategic framework. The major areas of cooperation where activities were carried out jointly by UN-Women and the Office of the High Commissioner in 2011 are outlined below, as are plans for cooperation in 2012. Some of the activities highlighted are ongoing activities and others represent new initiatives. The list of joint activities is not intended to be exhaustive.

II. Review of cooperation in 2011

A. Inter-agency mechanisms and initiatives

3. UN-Women and the Office of the High Commissioner continued to cooperate within the framework of inter-agency mechanisms. Both entities participated in the tenth session of the Inter-Agency Network on Women and Gender Equality, held in New York from 16 to 18 February 2011. Both entities participated in the work of several of the task forces of the Inter-Agency Network, including its Inter-Agency Task Force on Violence against Women, as well as the Inter-Agency Task Force on Women, Peace and Security, which has been converted into a Standing Committee chaired by UN-Women. The Office of the High Commissioner contributed to the inventory of activities of the United Nations system on violence against women, compiled by UN-Women in February 2011, an undertaking that was among the activities of the Task Force on Violence against Women. Activities undertaken by the Standing Committee on Women, Peace and Security of the Inter-Agency Network on Women and Gender Equality included work on indicators and on the development of a strategic framework to guide the United Nations in its implementation of Security Council resolution 1325 (2000). The Office of the High Commissioner and UN-Women are also working together in the development of terms of reference for yet another task force of the Inter-Agency Network, one to be

focused on women's access to justice, so as to ensure system-wide coherence on the issue. UN-Women and the Office of the High Commissioner participated in the United Nations Development Group task team on aid effectiveness. As tasked by the Policy Committee, UN-Women and the Office of the High Commissioner are cooperating in developing a guidance note on reparations for conflict-related sexual violence and in this regard, have initiated a study, whose findings will be released in early 2012.

4. Both entities continued to participate in the Human Rights Mechanism of the United Nations Development Group as well as in the United Nations Rule of Law Coordination and Resource Group, with a view, in particular, to ensuring that United Nations system guidance on country programming processes advances women's human rights and gender equality. Both entities are also members of the Inter-Agency Cooperation Group against Trafficking in Persons, chaired in 2011 by the Office of the High Commissioner. Both entities also participated in the work of the Global Migration Group, which organized a Symposium on Migration and Youth: Harnessing Opportunities for Development, on 17 and 18 May 2011 in New York in connection with the General Assembly Informal Thematic Debate on International Migration and Development, held on 19 May 2011. The Office of the High Commissioner participated in the consultation for Europe-based entities on the System-wide Action Plan (SWAP), a United Nations global initiative on gender equality and women's empowerment, held in Geneva on 16 and 17 September 2011, and coordinated by UN-Women. Following the consultation, the Office of the High Commissioner decided to be one of the pilot testers of the draft SWAP between December 2011 and January 2012. Such testing will be part of the pilot review process, preparatory to the draft's submission to the United Nations System Chief Executives Board for Coordination scheduled for April 2012.

5. UN-Women and the Office of the High Commissioner are both active members of United Nations Action against Sexual Violence in Conflict and have cooperated in the development of the United Nations system monitoring, analysis and reporting arrangements. UN-Women and the Office of the High Commissioner co-organized a panel discussion in May 2011 in New York on securing justice for women in post-conflict States, which brought together a wide range of United Nations experts, representatives of Member States, academics and national and international non-governmental organizations for a richly rewarding discussion on the issue. The Office of the High Commissioner also participated in the evaluation of projects and decision-making within the context of the provision of grants by the United Nations Trust Fund in Support of Actions to Eliminate Violence against Women, which is managed by UN-Women on behalf of the United Nations system.

6. In June 2011, the Office of the High Commissioner and UN-Women, along with the World Health Organization (WHO), the United Nations Population Fund (UNFPA) and the United Nations Children's Fund (UNICEF), issued a joint inter-agency statement on preventing gender-biased sex selection. The statement reaffirms the commitment of United Nations organizations to encouraging and supporting efforts by States, international and national organizations, civil society and communities to uphold the rights of girls and women and to address the multiple manifestations of gender discrimination, including the problem of imbalanced sex ratios caused by sex selection. It highlights the public-health and human rights dimensions and implications of the problem and provides recommendations on how best to take effective action.

B. Human rights treaty bodies

7. In its capacity as supporter of the work of human rights treaty bodies, the Office of the High Commissioner facilitates inputs from UN-Women, including through exchange and dissemination of information on the human rights treaty system. The Chair and members of the Committee on the Elimination of Discrimination against Women met with the Executive Director of UN-Women in February 2011 to discuss issues of common concern and ways to establish an effective framework for future collaboration and coordination, with a view to increasing awareness of the Convention on the Elimination of All Forms of Discrimination against Women,¹ and furthering progress in achieving gender equality and ensuring women's rights. In this regard, both the Committee and UN-Women have appointed focal points to consider practical ways to further their cooperation.

8. UN-Women has provided technical and other support to the Committee on the Elimination of Discrimination against Women in its work on elaborating a general recommendation on the protection of women in conflict and post-conflict situations and worked in collaboration with the Office of the High Commissioner on organizing the general discussion of the Committee on the topic during the Committee's forty-ninth session in July 2011. The Deputy Executive Director, Intergovernmental Support and Strategic Partnerships Bureau, of UN-Women, delivered an opening address at the general discussion.

9. The Deputy Executive Director also addressed the Committee on the Elimination of Discrimination against Women during its forty-ninth session. At the same session, UN-Women, in collaboration with the United Nations Development Programme (UNDP) and the Joint United Nations Programme on HIV/AIDS (UNAIDS), conducted a lunchtime briefing on the gender-equality dimensions of HIV/AIDS, in furtherance of the joint mandate of UN-Women and UNDP, under the UNAIDS Agenda for Accelerated Country Action for Women, Girls, Gender Equality and HIV, to provide support to countries in reporting on how the HIV epidemic is affecting women and girls, and in implementing the Committee's concluding observations. Further, UN-Women briefed the Committee on its 2011 publication entitled "Progress of the world's women 2011-2012: in pursuit of justice". UN-Women regularly invites experts from the Committee to participate in expert group meetings and side events convened in conjunction with intergovernmental processes.

C. Human rights special procedures

10. UN-Women continued its interaction with special procedures mandate holders, which are supported by the Office of the High Commissioner. Moreover, UN-Women is collaborating closely with the newly established Working Group on discrimination against women in law and in practice. The Executive Director of UN-Women held a meeting with some members of the Working Group in June 2011 and two representatives of UN-Women participated in the second session of the Working Group, held in October 2011. UN-Women maintained contact and interaction with the Special Rapporteur on violence against women, its causes and

¹ United Nations, *Treaty Series*, vol. 1249, No. 20378.

consequences, including with regard to her upcoming thematic report on “due diligence”. The Executive Director of UN-Women met with the Special Rapporteur in March 2011. UN-Women and the Office of the High Commissioner, along with UNFPA, were also represented at an expert group meeting on the topic of gender-motivated killings of women, convened by the Special Rapporteur on violence against women in New York in October 2011.

11. The Special Rapporteur on the independence of judges and lawyers, supported by the Office of the High Commissioner, held a number of exchanges of information with UN-Women during the period of preparation of her 2011 thematic reports to the Human Rights Council and General Assembly, which focused on some aspects of the multifaceted relationship between gender and the judiciary, within the broader context of the administration of justice. UN-Women continued to exchange information with other special procedures mandate-holders in relation to each other’s activities, including during country visits of special rapporteurs supported by the Office of the High Commissioner and its regional and country field presences, one such visit being that of the Special Rapporteur on trafficking in persons, especially women and children, to Thailand in August 2011.

D. Cooperation at the country level

12. Both UN-Women and the Office of the High Commissioner continued to participate in the activities of United Nations country teams, with the goal of promoting equality between women and men and the realization of women’s human rights, including in joint programmes on human rights and on gender equality, “Delivering as one” programmes, human rights and gender theme groups and a range of task forces and other groups established at the national level. In particular, UN-Women and the Office of the High Commissioner continued to support implementation of the major international human rights instruments, including through advocacy for legal and policy reforms and institutional support to national machineries for gender equality and human rights departments.

13. For example, the United Nations Gender Thematic Group in Cameroon, of which both entities are members, organized International Women’s Day events including a march in the capital and seminars at two universities, and supported various Government ministries in building their capacity in the area of women’s human rights. The two entities are also cooperating to address gender-based violence in Senegal and to strengthen women’s access to justice in Mali. In Senegal, for instance, UN-Women and the Office of the High Commissioner, together with civil society organizations, are organizing a series of activities in the context of the 16 Days of Activism against Gender Violence campaign. In Honduras and Panama, UN-Women is working together with the Office of the High Commissioner on issues involving women of African descent and indigenous women through training and capacity development activities as well as in providing guidance on the preparation of communications to special procedures mandate-holders. UN-Women and the Office of the High Commissioner are also participating as members of the Global Migration Group (GMG) in carrying out a four-country pilot project devised to implement the guidance provided by the Global Migration Group publication entitled *Mainstreaming Migration into Development Planning: A Handbook for*

*Policy-makers and Practitioners*² in Bangladesh, Jamaica, Mali and the Republic of Moldova.

14. In Cairo in October 2011, UN-Women, the Office of the High Commissioner and the Economic and Social Commission for Western Asia (ESCWA) co-organized the Forum for Young Women and Men in the Arab Uprising: Agents of Democratic Change. The Executive Director of UN-Women and the Chief of the Rule of Law, Equality and Non-Discrimination Branch of the Office of the High Commissioner participated in this meeting, which aimed at developing a forward-looking agenda for promoting women's active participation in the transitional processes in the region, with a focus on the legislative, economic, social and leadership issues involved and on identifying priority needs in capacity-building as they affect young women and men as agents of change. In November 2011, UN-Women and the Office of the High Commissioner jointly organized a meeting in Uganda on issues of justice and amnesty for conflict-related crimes in order to foster more in-depth consultations on the forthcoming renewal of the amnesty bill with communities and, in particular, affected women.

15. UN-Women and the Office of the High Commissioner provide support to countries in implementing their obligations under the Convention on the Elimination of All Forms of Discrimination against Women through regional and country offices and in close coordination with the United Nations country teams. This encompasses a range of activities, including training and capacity-building workshops and other support for preparation of country reports. As examples in this regard, there have been workshops in Peru, the former Yugoslav Republic of Macedonia and Sierra Leone, and consultations in Kosovo and elsewhere, aimed at strengthening engagement of Governments and other stakeholders in reporting on the implementation of the Convention. UN-Women and the Office of the High Commissioner have provided support to countries in preparing for the constructive dialogue with the Committee, including sponsorship of Government officials of Côte d'Ivoire and Zimbabwe as observers at the forty-ninth and fiftieth sessions of the Committee in July and October 2011, as well as support through "mock sessions", in Oman, for example. UN-Women and the Office of the High Commissioner have also provided support in the area of follow-up to concluding observations, including to the Lao People's Democratic Republic in the preparation of its follow-up report. There has also been training associated with the Optional Protocol to the Convention on the Elimination of All Forms of Discrimination against Women.³ UN-Women often organizes workshops and training sessions specifically on the Convention, and regularly invites members of the Committee on the Elimination of Discrimination against Women to participate. Training sessions organized by the Office of the High Commissioner on Convention implementation are frequently held within training sessions with a broader focus, on treaty body reporting. For example, a training workshop on reporting to the human rights treaty bodies held in the Gambia focused, inter alia, on the drafting of the Common Core Document, as well as the periodic report to the Committee. UN-Women and the Office of the High Commissioner have also cooperated in providing support to countries, for example, Pakistan and Thailand, in preparing or following up on the universal periodic review of the Human Rights Council.

² United Nations publication, Sales No. E.10.III.B.32.

³ United Nations, *Treaty Series*, vol. 2131, No. 20378.

16. UN-Women and the Office of the High Commissioner support the integration of the Convention on the Elimination of All Forms of Discrimination against Women and other human rights treaties and commitments into national constitutional, and legislative and policy frameworks. They support Governments, parliamentarians and women's organizations in undertaking initiatives focused on introducing laws and policies or strengthening them so as to ensure that they are gender-sensitive. UN-Women supports, for example, the revision of the marriage law and adoption of a gender-equality law in Indonesia; the review of proposed draft laws from a Convention perspective in Viet Nam; the development of laws on gender-based violence in Guinea-Bissau and on domestic work in Paraguay, with a view to broadening the rights of women domestic workers; and the drafting of laws in the context of the Legal Commission for the Equity of Women in Colombia. Offices of the Office of the High Commissioner, in coordination with United Nations country teams, also advocate for legal reforms aimed at eliminating discrimination against women and guaranteeing equality in accordance with international human rights standards, for example, in the former Yugoslav Republic of Macedonia with respect to the draft law on gender equality, in Afghanistan with respect especially to family and personal status laws, and in Uganda and Timor-Leste with respect to laws on women's access to land. UN-Women and the Office of the High Commissioner have also worked together in supporting the Human Rights Commission in Zimbabwe, for instance, by jointly organizing a workshop on gender equality and women's rights for the Commission, which included the participation of a member of the Committee on the Elimination of Discrimination against Women.

17. In the area of reparations, UN-Women and the Office of the High Commissioner are cooperating in the Democratic Republic of the Congo in the piloting of a community reparations programme as a follow-up to the high-level panel on sexual violence in that country, which was convened by the Office of the High Commissioner in 2010. UN-Women and the Office of the High Commissioner are also collaborating on gender-sensitive reparations programmes in other countries, for example, Uganda and Nepal. The Office of the High Commissioner, as a co-lead entity of the Team of Experts on sexual violence in conflict established under Security Council resolution 1888 (2009), benefited from its cooperation with UN-Women during the Team's deployment to Liberia in April 2011 and South Sudan in June 2011. During both missions, UN-Women provided briefings and advice which facilitated the Team's work on the ground.

E. Intergovernmental bodies

18. Collaboration in support of intergovernmental bodies continued. The Chair of the Committee on the Elimination of Discrimination against Women and the Special Rapporteur on violence against women, its causes and consequences, addressed the Commission on the Status of Women at its fifty-fifth session in February 2011. The Executive Director of UN-Women addressed the Human Rights Council at its full-day discussion on women's rights held in June 2011. In September 2011, the UN-Women Focal Point for Women in the United Nations System participated in a panel discussion on gender integration at the Human Rights Council. In October 2011, the UN-Women Deputy Executive Director, Intergovernmental Support and Strategic Partnerships Bureau, the Chair of the Committee on the Elimination of

Discrimination against Women and the Special Rapporteur on violence against women, its causes and consequences, addressed the Third Committee of the General Assembly during the introduction of the agenda item on advancement of women. UN-Women has provided its expertise on the issue of gender-based violence in support of the secretariats of several commissions of inquiry lead by the Office of the High Commissioner. UN-Women and the Office of the High Commissioner are now exploring avenues for more systematic and sustainable cooperation on behalf of commissions of inquiry so as to ensure dedicated gender expertise in line with the report of the Secretary-General on women and peace and security (S/2011/598). At the regional level, UN-Women and the Office of the High Commissioner, together with UNICEF, supported the work of the Association of Southeast Asian Nations (ASEAN) Commission for the Promotion and Protection of the Rights of Women and Children, through capacity-building activities, such as a study tour in January 2011 to Geneva and Strasbourg, which provided exposure to the work of international and regional human rights mechanisms of the United Nations and the Council of Europe.

19. The Office of the High Commissioner provided inputs to the report of the Secretary-General on the situation of and assistance to Palestinian women (E/CN.6/2011/6), which was submitted to the Commission on the Status of Women at its fifty-fifth session. UN-Women and the Office of the High Commissioner continued to support the implementation of global commitments on women and peace and security, including those contained in Security Council resolutions 1325 (2000), 1820 (2008), 1888 (2009), 1889 (2009) and 1960 (2010). The Office of the High Commissioner contributed to the above-mentioned report of the Secretary-General on women and peace and security which was considered by the Council in October 2011.

F. Information dissemination and development of tools

20. UN-Women and the Office of the High Commissioner continued to update their databases and websites. As regards violence against women, the UN-Women website includes a Virtual Knowledge Centre to End Violence against Women and Girls (www.endvawnow.org), which provides leading expert guidance, good practices and tools in support of country efforts to implement policies, laws and programmes designed to operationalize and implement international human rights standards. The UN-Women website continues to include the database of the Secretary-General on violence against women and work of intergovernmental bodies on violence against women, including the Human Rights Council, and its resolutions on the elimination of discrimination against women, the elimination of violence against women, and trafficking in persons, especially women and children; the work of the special procedures mandate-holders; the universal periodic review; and reports of the Office of the High Commissioner to the Human Rights Council. In June 2011, UN-Women issued the "Handbook for national action plans on violence against women", which resulted from an expert group meeting held in Port of Spain, Trinidad and Tobago, in September 2010, in which a representative of the Office of the High Commissioner participated. The Handbook presents a model framework for national action plans on violence against women, which sets out detailed recommendations, accompanied by explanatory commentaries and good-practice examples. This Handbook adds to a series of tools that have been developed to

enable stakeholders to address violence against women, including the *Handbook for Legislation on Violence against Women*⁴ and the *Supplement to the Handbook for Legislation on Violence against Women: "Harmful Practices against Women"*.⁵

III. Joint workplan for 2012

21. UN Women and the Office of the High Commissioner will continue to cooperate in the promotion of gender equality and the realization of women's human rights. They will continue to cooperate within the framework of inter-agency mechanisms, including the Inter-Agency Network on Women and Gender Equality and the Global Migration Group, among others. UN Women and the Office of the High Commissioner will continue their work on creating gender sensitive guidance on reparations for conflict-related sexual violence. The Office of the High Commissioner and UN Women will also continue working together to follow up on the recommendations of treaty bodies, mandates of special procedures and the universal periodic review as these relate to women's human rights.

22. UN Women and the Office of the High Commissioner are also planning to collaborate in the creation of guidance on gender-responsive transitional justice mechanisms, as mandated by the Policy Committee in the context of the seven-point action plan to promote gender-responsive peacebuilding. Both entities will continue to cooperate, with a view to ensuring that United Nations system guidance on country programming advances women's human rights, for example, through participation in the United Nations Development Group's Human Rights Mechanism. UN Women and the Office of the High Commissioner will cooperate and exchange information in support of the work of human rights treaty bodies and enhanced mainstreaming of gender perspectives into their work. UN Women will, in particular, continue to support the work of the Committee on the Elimination of Discrimination against Women, including in relation to the elaboration of its general recommendation on the protection of women's human rights in conflict and post-conflict situations, among others. UN Women and its partners will present a briefing to the Committee on the gender-equality dimensions of HIV and AIDS during its fifty-first session. In addition, UN Women, together with UNDP and UNAIDS, have established a Task Force which will work closely with the Committee in identifying practical measures to be taken to strengthen their relationship, including in terms of follow-up and implementation of the Committee's concluding observations related to the gender dimensions of HIV and AIDS.

23. UN Women and the Office of the High Commissioner will participate in the United Nations country teams, joint programmes, theme groups and other forums at the country and regional levels, with a view to promoting equality between women and men and the realization of women's human rights, and supporting implementation of the major international human rights instruments. UN Women and the Office of the High Commissioner will continue to engage in a wide range of activities aimed at supporting countries in implementing their obligations under the Convention on the Elimination of All Forms of Discrimination against Women, including support for reporting provided, for example, to several countries in the South-East Asia region, whose reports are soon to be considered by the Committee.

⁴ United Nations publication, Sales No. E.10.IV.2.

⁵ United Nations publication, Sales No. E.10.IV.13.

UN Women, in cooperation with the Office of the High Commissioner will support follow-up to the Committee's concluding observations and the implementation of the Convention and other human rights treaties and commitments, through the development and reform of constitutional, and legislative and policy frameworks. As mentioned above, cooperation between UN Women and the Office of the High Commissioner will continue in the area of reparations for conflict-related sexual violence. In the Democratic Republic of the Congo, for example, the two entities will continue their work aimed at delivering reparations benefits to different communities, as a step leading towards the development of a national reparations programme. The two entities will ensure that truth commissions, commissions of inquiry and accountability mechanisms for violations of international law have the gender expertise necessary to fulfil their mandates through a coordinated approach. The Office of the High Commissioner, as a co-lead entity of the team of experts created pursuant to Security Council resolution 1888 (2009), will continue to cooperate with UN-Women in its field missions and will explore avenues for enhanced collaboration in the near future. Their collaboration in the field of gender integration will be strengthened within the framework of the System-wide Action Plan on gender equality and empowerment of women (SWAP) for which the Office of the High Commissioner has agreed to serve as a pilot during the initial phase of its development.

24. UN-Women and the Office of the High Commissioner will continue to pursue joint capacity development initiatives on improving States' responses to violence against women, on intersectional discrimination and on the enjoyment of social, economic and cultural rights, in follow-up to the universal periodic review and reports by thematic special procedures. In El Salvador and the Dominican Republic, for example, UN-Women and the Office of the High Commissioner will advance regional initiatives designed to deepen the understanding of evolving forms of violence against women, to identify and document responses from the justice systems on such violence, and to design tools and methodological guides for investigating violence against women and combating impunity. The Office of the High Commissioner will continue to strengthen cooperation with UN-Women on joint activities designed to facilitate, implement and promote the Secretary-General's campaign "UNiTE to End Violence against Women". Further, the Office of the High Commissioner will continue to work closely with UN-Women and the United Nations Trust Fund in Support of Actions to Eliminate Violence against Women, including on facilitating the Programme Appraisal Committee's vision to strengthen reference to the Convention on the Elimination of All Forms of Violence against Women and recommendations of the Special Rapporteur on violence against women, its causes and consequences, in the project review process.

25. In the context of the review of rule of law in peacebuilding, the Office of the High Commissioner will cooperate with UN-Women and other United Nations entities on the development of a guidance note for system-wide use on gender and the rule of law, a process led by UN-Women. UN-Women and the Office of the High Commissioner will continue and strengthen their cooperation in relation to women's access to justice, including in connection with the proposed establishment of a task force on women's access to justice of the Inter-agency Network on Women and Gender Equality, and on ensuring that a gender perspective is mainstreamed into all transitional justice measures supported by the United Nations.

26. Collaboration in support of intergovernmental bodies will continue. UN-Women and the Office of the High Commissioner will seek input and provide comments for reports to be submitted to intergovernmental bodies, and exchange information and cooperate on follow-up to any actions taken by the Commission on the Status of Women or the Human Rights Council. UN-Women and the Office of the High Commissioner will exchange information and seek to collaborate in assisting the Human Rights Council in integrating gender perspectives in its work, including with respect to the universal periodic review process and the work of the special procedures, and, more generally, UN-Women and the Office of the High Commissioner will continue to support the Chair of the Committee on the Elimination of Discrimination against Women and the Special Rapporteur on violence against women, its causes and consequences, in respect of participation in the sessions of the Commission on the Status of Women. UN-Women, in coordination with the Office of the High Commissioner, will also aim to facilitate the participation of the Working Group on discrimination against women in law and in practice in the sessions of the Commission. UN-Women will continue its interaction and collaboration with the special procedures mandate-holders, including the Working Group on discrimination against women in law and in practice, the Special Rapporteur on the independence of judges and lawyers and the Special Rapporteur on violence against women, its causes and consequences. UN-Women will continue its support in connection with the preparation of the 2013 thematic report of the Special Rapporteur on violence against women on States' responsibility regarding due diligence in relation to violence against women. UN-Women looks forward to working with the new mandate-holder, the Special Rapporteur on Truth, Justice and Reparation, to ensure women's access to comprehensive justice for conflict-related crimes. UN-Women and the Office of the High Commissioner will update and develop their databases, websites and knowledge tools in relation to women's human rights. At the regional level, UN-Women and the Office of the High Commissioner will continue to cooperate closely, together with UNICEF and UNDP, on providing support to the ASEAN Commission for the Promotion and Protection of the Rights of Women and Children and the ASEAN Intergovernmental Commission on Human Rights and their secretariats.

IV. Recommendations for new and strengthened modalities for cooperation between UN-Women and the Office of the United Nations High Commissioner for Human Rights

27. A joint workplan has been prepared annually on the basis of resolutions on mainstreaming women's human rights (Commission on the Status of Women resolutions 38/2 (1994) and 39/5 (1995)) and on integrating the human rights of women throughout the United Nations system (Commission on Human Rights resolution 1997/43 (1997) and Human Rights Council resolution 6/30 (2007)). These resolutions emphasize the importance of coordination and cooperation in respect of women's human rights, and the integration of women's rights and a gender perspective throughout the work of the United Nations system.

28. The decision of the General Assembly, in its resolution 64/289, to establish UN-Women brought into being a new entity with unique mandates which span intergovernmental and normative support and inter-agency, policy and operational work and include country, regional and global programming, strategic partnership

and advocacy. UN-Women has made progress in developing a coordination strategy for strengthening leadership, coordination and accountability on gender equality and women's empowerment and support to gender mainstreaming across the United Nations system. Women's rights are at the centre of all efforts of UN-Women. The rights of women are also consistently highlighted in the thematic priorities of the Strategic Management Plan of the Office of the High Commissioner. UN-Women and the Office of the High Commissioner are firmly committed to working together towards the realization of women's human rights and towards ensuring that commitments on gender equality and gender mainstreaming translate into global action. UN-Women and the Office of the High Commissioner intend to deepen their cooperation in the future. Towards this end, UN-Women and the Office of the High Commissioner intend, in the coming months, to discuss different types of modalities that can be utilized to place this cooperation on a solid foundation, including, possibly, the conclusion of an exchange of letters, which may be used to exhibit all of the dimensions of their partnership and set clear priorities for future cooperation. The Commission on the Status of Women and the Human Rights Council will be informed of developments in this regard.



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**Annual report of the United Nations High
Commissioner for Human Rights and reports of the
Office of the United Nations High Commissioner for
Human Rights and the Secretary-General**

**Economic and Social Council
Commission on the Status of Women
Fifty-sixth session**

27 February-9 March 2012

Item 3 (c) of the provisional agenda*

**Follow-up to the Fourth World Conference
on Women and to the twenty-third special
session of the General Assembly, entitled
“Women 2000: gender equality, development
and peace for the twenty-first century”:
gender mainstreaming, situations and
programmatic matters**

**Report of the United Nations Entity for Gender Equality
and the Empowerment of Women on the activities of the
United Nations Trust Fund in Support of Actions to
Eliminate Violence against Women**

Note by the Secretary-General

Summary

The Secretary-General has the honour to transmit herewith to the Commission on the Status of Women and the Human Rights Council the report of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) on the activities of the United Nations Trust Fund in Support of Actions to Eliminate Violence against Women, which was prepared in compliance with General Assembly resolution 50/166.

* E/CN.6/2012/1.



Report of the United Nations Entity for Gender Equality and the Empowerment of Women on the activities of the United Nations Trust Fund in Support of Actions to Eliminate Violence against Women

I. Introduction

1. The United Nations Trust Fund in Support of Actions to Eliminate Violence against Women is a leading multilateral grant-making mechanism supporting national and local efforts of Governments and non-governmental organizations to end violence against women and girls. Established in 1996 by the General Assembly by its resolution 50/166, the Fund is administered by the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) on behalf of the United Nations system. To date, the Fund has supported 339 initiatives in 127 countries and territories, awarding more than \$78.4 million in grants.

2. The present report, submitted to the Commission on the Status of Women at its fifty-sixth session and to the Human Rights Council at its nineteenth session, describes the progress and the achievements of the Fund in 2011.

II. Background and context

3. The international community is witnessing a historic opportunity to intensify progress towards ending violence against women and girls. Over the past 25 years, female life expectancy has increased, gender gaps in education have been closing and economic opportunities for women have been expanding.¹ Legal reform processes in favour of women's rights during the same period have also been significant: globally, 139 countries have included gender equality guarantees in their constitutions, with 125 countries specifically enacting laws criminalizing domestic violence.² These laws are being reinforced at the international level by successive General Assembly and Security Council resolutions³ calling for intensified action and recommending multisectoral and sustained approaches to ending violence against women and girls.

4. As the Fund celebrates its fifteenth anniversary, it continues to be well positioned, through its investments, to capitalize on the current global momentum to end violence against women and girls. Successive General Assembly resolutions adopted as recently as in 2010 refer explicitly to the critical importance of supporting and enhancing the effectiveness of the Fund as a system-wide funding mechanism and reiterate the target, set by the Secretary-General's campaign "UNiTE to End Violence against Women", of raising \$100 million annually in grant-making for the Fund by 2015. This \$100 million benchmark is linked to the deadline for achieving the Millennium Development Goals, highlighting the importance of ending violence against women and girls for the achievement of the Goals.

¹ See *World Development Report 2012: Gender Equality and Development*, Washington, D.C.: World Bank.

² See *In Pursuit of Justice: Progress of the World's Women 2011-2012*, New York: UN-Women.

³ General Assembly resolutions 61/143, 62/133, 63/155 and 64/137 and Security Council resolutions 1820 (2008) and 1888 (2009).

5. Guided by a strategic plan for 2010-2015 entitled "Vision 2015", the Fund is focusing on three main priorities: turning policy pledges into reality for women and girls, generating knowledge on what works in ending the pandemic of violence against women and girls, and building new partnerships, ownership and expanded commitment with respect to the Fund throughout the United Nations system and beyond. Paragraphs 6 to 36 below summarize the progress made by the Fund in 2011 towards the realization of these priorities.

III. Translating promise into practice

6. Since its inception, the Fund has been a key global mechanism for transforming Government pledges to end violence against women into concrete budgetary and policy commitments by enhancing the quality and increasing the quantity of support available for the on-the-ground implementation of effective programmes.

7. By the end of 2011, the Fund had a portfolio of 96 active grants, covering 86 countries and territories, with a total value of more than \$61 million. The Africa region had the largest portfolio (32 per cent), followed by Asia and the Pacific (25 per cent), Latin America and the Caribbean (19 per cent), and Central and Eastern Europe and the Commonwealth of Independent States (12 per cent). The Arab States region had the smallest portfolio (5 per cent), and cross-regional programmes accounted for 7 per cent of the entire portfolio. The Fund supports 12 United Nations country team programmes, awarding \$10.8 million in grants to support vital initiatives to prevent and address violence against women and girls. The United Nations Population Fund is the lead agency for six programmes, UN-Women is the lead agency for four programmes, and the United Nations Development Programme and the Economic Commission for Latin America and the Caribbean are the lead agencies for one programme each.

8. In order to address the serious gaps in moving from commitment to action to end violence against women and girls, the grant-making of the Fund has strategically focused on supporting the implementation of laws, policies and action plans. Initiatives that engage multiple sectors and encourage partnerships among key stakeholders are prioritized. As described below, active grantees supported by the Fund in 2011 are promoting primary prevention, expanding services to survivors of violence and building the institutional capacities of first responders. The Fund places a special emphasis on programmes addressing the intersection of violence against women and HIV/AIDS and on those benefiting women in conflict, post-conflict and transitional societies. Programmes supported by the Fund typically work across sectors reaching particularly vulnerable populations, including rural women, adolescent girls and indigenous communities.

9. Investments of the Fund are yielding promising results in terms of ending violence against women and girls. Recognizing the success of these initiatives, Governments, United Nations agencies, the private sector and civil society organizations are increasingly scaling up and replicating grantees' projects in order to maximize the effectiveness of their interventions. In 2011, the Ministries of Justice and Health of Chile supported the replication of a manual developed by the local implementing partner of Fund grantee Instituto Promundo, adopting it nationwide to further the Government's efforts to engage young men in ending

violence against women and girls. The Americas and Caribbean Regional Office of the United Nations Children's Fund (UNICEF), in Panama, also adopted components of the Institute for Gender and Development Studies social marketing campaign and intervention model relating to child sexual abuse, incest and HIV, incorporating them into its programmes. Similarly, investigative research on violence against women and HIV/AIDS conducted on the border between Haiti and the Dominican Republic by Fund grantee Colectiva Mujer y Salud is being targeted for replication by a multinational company on the border between the United States of America and Mexico. In addition, a specialized training manual developed by Oxfam Great Britain and KAFA on how to engage men and boys in prevention is being used by 60 non-governmental organizations across the region.

10. Increasingly, the activities and programme models of Fund grantees are being recognized globally as a best practice in addressing violence against women and girls. In July 2011, the social media efforts of the international human rights organization Breakthrough in the "Bell Bajao" ("Ring the Bell") multimedia campaign were acknowledged by the India office of the Tactical Technology Collective as worthy of a case study on effective advocacy. This acknowledgement was based on the comprehensive and innovative ways in which the grantee used media and grass-roots community mobilization to reduce violence and stigma against women living with HIV/AIDS. In addition, the Child Helpline of Maldives, set up by the Ministry of Gender and Family, a Fund grantee, was identified by Child Helpline International as a best practice for its model of partnership between telecommunications companies and non-governmental organizations and its active engagement with children in setting up the helpline.

Primary prevention

11. Recognizing that the short- and long-term effects of violence against women are devastating to societies and that violence should never occur in the first place, the Fund supports sustained long-term initiatives that target the root causes of violence. Many Fund grantees focus their efforts and resources on preventing the "ripple effects" of violence that compromise the social development of children, families, communities and societies as a whole. These interventions are engaging not only men and boys in prevention, but also entire villages, districts and communities in efforts to prevent violence before it occurs.

12. With support from the Fund, Youth Star Cambodia is implementing a pilot project that engages youth in gender-based violence prevention by encouraging university graduates to volunteer their services in 20 rural districts across the country in order to raise awareness about the equal rights of women and men and to formulate local action plans to combat domestic and other forms of gender-based violence. Equality Now and its local implementing partners in Zambia are establishing boys' networks in five schools, with approximately 100 members each, to challenge stereotypes that condone sexual violence against girls. These boys' networks are actively engaging with media to talk about their efforts, developing more than a dozen radio programmes on ending sexual violence against girls. In Trinidad and Tobago, the Institute for Gender and Development Studies is addressing the persistent divide in responses to sexual violence, child abuse and HIV/AIDS and gathering critical data on HIV infections among girl survivors of sexual violence. Youth-friendly workshops engaging more than 400 primary- and secondary-school children throughout Trinidad and Tobago have provided children

with vital information on child sexual abuse, incest and implications in terms of HIV. In 2011, the grantee's intervention model and policy recommendations were adopted at the national level by the Ministry of the People and Social Development as part of the Government's efforts to revise and improve its policies on child sexual abuse and incest.

13. Grantees of the Fund in such countries as Bosnia and Herzegovina and Peru are using strategies to empower women and girls facing multiple and intersecting forms of discrimination, implementing programmes that holistically address the entrenched inequalities that contribute to violence. In Bosnia and Herzegovina, Rights for All is building the capacity of Roma women to gain access to justice and influence decision-making processes by delivering paralegal support to nearly 100 survivors of violence and nurturing a cadre of 12 Roma women leaders. This Fund grantee has helped to bring about, for the first time in Bosnia and Herzegovina, a dialogue with State institutions on the status of Roma women in society. In Peru, Asociación de Comunicadores Sociales Calandria is training indigenous and Afro-descendant young people to serve as leaders in an anti-violence movement, empowering them to directly engage local and regional governments in implementing an action plan for the rights of adolescents in the city of Piura. This grantee has engaged nearly 90 public officials in indigenous regions in its efforts, ensuring that the unique intercultural model of violence prevention that it established is systematically integrated at the local level, where it will have the most impact on the everyday lives of community members.

Expanding access to support services for survivors

14. The Fund supports coordinated, holistic and multisectoral responses that address the interrelated needs of survivors of violence, including health, psychosocial support, legal representation, employment and training opportunities.

15. In all regions, the Fund supports projects that are focused on empowering and building the protective assets of adolescent girls through the provision of vital services. In Tajikistan, the Child Rights Centre is filling a critical gap in support services for girls between the ages of 10 and 18 who have been affected by, or are at risk of, sexual exploitation, early marriage and trafficking. In an effort to strengthen the capacity of the existing child protection system, the grantee has established a referral network of 10 regional non-governmental organizations in local districts across Tajikistan. In only three months, more than 330 girls were provided with assistance, demonstrating a dramatic increase in service delivery to this target group. In Bolivia, Asociación Cuna is piloting a unique 24-hour mobile programme of violence prevention, intervention, reintegration and empowerment services for adolescent girls living on the streets in the country's most crime-ridden cities. Working as part of a network of 16 Government and non-governmental institutions in the city of El Alto advocating for the rights of at-risk girls, this grantee has drafted and submitted to the Bolivian legislature a number of bills aimed at preventing violence against this vulnerable population.

16. Through a grant from the Fund, Acid Survivors Trust International is implementing a comprehensive strategy to end acid burn violence against women in Cambodia, Nepal and Uganda. In order to improve access to rehabilitative services for survivors, local implementing partners have developed a unique central database

to track incidents of acid and other forms of burn violence, identifying the causes, the degree of injury, the region of the attack and the age of the victim.

17. Service delivery to violence survivors living in conflict, post-conflict and unstable situations poses a complex set of challenges, requiring creative interventions. In Sierra Leone, with support from the Fund, the National Commission for Social Action is implementing one of the first-ever reparations initiatives in the country specifically for sexual violence survivors. The project is promoting accountability for gender-specific crimes in conflict and is serving as a model for gender-sensitive post-conflict reparations. In Liberia, ActionAid is enhancing the coordination, at the community and county levels, of the efforts of protection actors in River Gee and Grand Gedeh counties and has been instrumental in encouraging joint support, monitoring and follow-up with respect to cases of violence against women and girls.

Securing budgetary and policy commitments for implementation

18. The Fund supports projects that fill critical gaps in the implementation of laws and policies addressing violence against women, ranging from standardized data collection to political advocacy to the development of the capacities of Government officials and other stakeholders charged with the implementation and enforcement of laws.

19. Nearly all grantees of the Fund are working to strengthen the institutional and professional capacities of those tasked with the implementation of laws, policies and action plans to end violence against women. In Suriname, the Ilse Henar Foundation for Women's Rights, together with the Government, the private sector and trade unions, is piloting a model for addressing sexual harassment in the workplace. This Fund grantee developed a first-of-its-kind code of conduct that is being implemented in 10 companies in the capital region. The response by the private sector has been so favourable that some companies have made it mandatory for all their employees to attend the sexual harassment awareness-raising sessions organized as part of the implementation process. The grantee's efforts have also created a ripple effect, empowering members of the Surinam Airways trade union to introduce into the union's collective bargaining document a clause on preventive measures regarding sexual harassment in the workplace.

20. Fund grantees are also working to build the understanding of key Government actors with regard to the links between violence against women and HIV/AIDS as well as their capacity to address those twin pandemics. In the Dominican Republic, for example, Colectiva Mujer y Salud is working in five border provinces to raise public awareness about preventing HIV and gender-based violence and to build the capacity of local authorities managing both issues. By actively participating in the national commission for the review of the HIV/AIDS law, the grantee has also helped to inform the current revision of the law, ensuring that it explicitly acknowledges the connection between violence against women and HIV/AIDS.

21. Other grantees of the Fund are focused on the enforcement of laws that address violence against women through the strengthening of judicial systems and the improvement of access to justice for survivors of violence. The International Association of Women Judges, in partnership with the Zambia Association of Women Judges, has trained more than 80 rural magistrates and 30 judges in Zambia on the rights of women and girls and on how to create victim-friendly courts. The

training sessions have resulted in the establishment of essential “feedback loops” between magistrates, judges, forensic doctors and other law enforcement personnel. These loops have been critical in helping these officials to better evaluate the testimony of child witnesses, to understand the issue of corroboration in child sexual assault cases, to determine what evidence is required for the conviction of perpetrators, and to be more sensitive to the needs of victims.

IV. Generating knowledge and developing capacities

22. The Fund recognizes that knowledge is most significant when it is shared with and directly reaches beneficiaries, expanding their opportunities to protect themselves from violence. The Fund is breaking the monopoly of knowledge by bridging feedback gaps and connecting technology to the individual needs of women and girls. For example, the Fund is supporting the efforts of Physicians for Human Rights to develop, pilot and introduce to forensic experts in five Central and East African countries mobile telephone applications that will enable health professionals in remote areas to photograph forensic evidence of sexual violence and securely transmit the images as text messages to hospitals, courts and police stations in urban centres. Such efforts are critical to ensuring successful rape prosecutions and ending impunity for these crimes.

23. Similarly, Women in Cities International is identifying and mapping the geography of public gender exclusion across four cities, in Latin America, Africa, Eastern Europe and South Asia. By applying the Geographic Information System (GIS), this Fund grantee is able to map both the use and the users of public spaces and to collect data on the state of women’s safety in the target cities. The project has already achieved impressive outcomes. For example, research sponsored by the Women in Cities International programme in the United Republic of Tanzania that determined that the lack of a police presence had a negative impact on women’s experiences concerning safety in the capital resulted in the mobilization of resources by the private sector for the construction of a new police station. Given that the project is being carried out in four cities on four continents, it provides an unprecedented opportunity for both cross-cultural learning and the expansion of the global body of knowledge about the factors that cause the denial of women’s rights in cities.

24. Grantees are increasingly creating systems and tools for the protection of women and sharing them with survivors and women at risk of violence. In Guatemala, the Population Council is implementing a first-of-its-kind gender-based violence prevention project to “safescape” rural indigenous communities, using community safety mapping methodology not only to provide a baseline and situation analysis, but also to track changes in girls’ perceptions of safety. The project has provided Global Positioning System devices to adolescent girls in the target sites to enable them to create maps of their communities (every household, building and route) documenting where they feel safe and where they feel at risk. The project also empowers these girls to share the maps with community leaders, making their concerns visible.

25. Fund grantees are filling the critical gap, in terms of both knowledge and rigorous evaluation, in addressing violence against women. For example, a new grantee in Kenya, Liverpool VCT, Care and Treatment, will develop national

gender-based violence indicators and collect cross-sectoral data on the implementation of the Sexual Offences Act. In India and Bangladesh, the Fair Wear Foundation is working to eliminate harassment and violence against women in textile export factories by conducting audits of 10 factories using the organization's existing International Labour Organization-based verification audit methodology.

26. In 2011, the Fund intensified its efforts and investments in order to develop the capacities of grantees to conduct effective monitoring and evaluation and to improve the Fund's overall processes for capturing and disseminating knowledge. The Fund provided technical feedback to grantees, beginning with the proposal development phase and continuing with assistance in developing and implementing grantees' monitoring and evaluation plans. As in previous years, the 2011 Call for Proposals for the sixteenth grant-making cycle recommended that applicants dedicate 10 per cent of grants requested to evaluation and an additional 2 to 5 per cent to monitoring. In 2011, the Fund secretariat conducted monitoring visits to 13 grantees in seven countries, in addition to the regular monitoring by focal points for the Fund at the subregional offices of UN-Women. These field visits involved meetings with a range of grantees and stakeholders in Bosnia and Herzegovina, Cambodia, China, Guatemala, Indonesia, Liberia and Thailand.

27. Closing the gaps in grantees' capacity to design and implement programmes and knowledge regarding what works in ending violence against women is central to the Fund's mandate, as described in the monitoring, evaluation and knowledge management framework for the period 2008-2011. In 2011, the Fund institutionalized capacity development training for recently funded grantees on evidence-based programme design, monitoring and evaluation. The Fund held two skills-building workshops, in Bangkok and New York, for new and current grantees, reaching a total of 18 organizations.⁴ In addition to holding its annual skills-building workshops, the Fund organized a three-day workshop tailored to meet the specific monitoring and evaluation needs of new grantees working to address the intersection of violence against women and HIV. The workshop enabled grantees to identify common outcomes of projects, to develop a system for communication and collaboration between grantees, and to share tools, resources and information in the context of HIV/AIDS and violence against women. Grantees responded enthusiastically to the Fund's capacity-development training and have begun to integrate evidence-based research, monitoring and evaluation tools into their existing programmes.

28. In 2011, in order to further decrease the evaluation and knowledge gap as set out in its strategic vision, the Fund commissioned a study to map all the outcomes in the field of violence against women that had been influenced by grantees from grant-making cycles 10 to 14. A team of experts "harvested" outcomes from a total of 80 grantees implementing projects in 73 countries. This outcome-mapping process provided an unprecedented opportunity to generate knowledge (concerning trends, patterns and gaps) on where investments were proving most effective and on

⁴ A five-day regional workshop was held in Bangkok from 2 to 6 May 2011 for grantees, primarily from the Asia and Pacific and Arab States regions. There were more than 34 participants, including representation from 10 grantee organizations and United Nations country teams. In New York, the Fund held a three-day pre-implementation workshop on HIV and violence against women from 7 to 9 September 2011, engaging 39 participants from eight grantee organizations, in addition to UN-Women subregional focal points and a range of international experts on the intersection of violence against women and HIV.

how the Fund could further best practices in the field. This was the first time that the outcome-mapping methodology had been used specifically to analyse outcomes related to violence against women and girls. According to the study, the Fund's influence was not heavily concentrated in a few areas, but spread out across its objectives and priorities, as well as across regions. The study found that the Fund was supporting the right types of grants and approaches to addressing violence against women and girls. The outcomes suggest that the Fund should continue to support organizations and Governments at the local, provincial and national levels with methods, strategies and models that are innovative as well as those that are known to work. The report was made publicly available late in 2011.⁵

29. In an effort to widen the platform of public engagement on violence against women, the Fund invested in a series of communications products, social media and short films that increased the visibility of grantee programming in a number of critical areas. In 2011, the Fund produced video testimonials of women and community members benefiting from grantee interventions in Cambodia, Guatemala and Liberia. The videos will constitute an important addition to the Fund's library of multimedia products that tell the stories of women and girl survivors of violence, and that profile champions taking action against those human rights violations. The compelling short videos, photo library and narrative stories have proved to be significant advocacy, awareness-raising and resource mobilization tools for the Fund.

V. Building new partnerships, ownership and expanded commitment

30. The Fund is founded on United Nations partnerships and is working to increase ownership of the Fund across the United Nations system. A key platform for enhancing these synergies is the inter-agency Programme Advisory Committee, comprising United Nations agencies at the global and subregional levels. This entity advises the Fund on strategic decisions and grant-making issues. In particular, the subregional inter-agency programme advisory committees permit the establishment of links to existing United Nations efforts and national priorities. This decentralized and broadly participatory structure ensures that funding allocations closely match the capacities and needs of diverse countries and regions, thereby promoting the overall relevance of the Fund to national priorities and context.

31. In 2011, participating United Nations agencies at the global and subregional levels included the Department of Peacekeeping Operations, the Economic and Social Commission for Asia and the Pacific, the Economic Commission for Latin America and the Caribbean, the International Labour Organization, the United Nations Office for the Coordination of Humanitarian Affairs, the Office of the United Nations High Commissioner for Human Rights (OHCHR), the Global Coalition on Women and AIDS of the Joint United Nations Programme on HIV/AIDS, UN-Women, UNICEF, the United Nations Development Programme, the World Health Organization, the United Nations Educational, Scientific and Cultural Organization, the United Nations Human Settlements Programme, United Nations

⁵ The complete *Outcome Mapping Report* is available from <http://www.unwomen.org/publications/mapping-of-grantees-outcomes-the-united-trust-fund-to-end-violence-against-women-2006-to-mid-2011>.

Action against Sexual Violence in Conflict, the United Nations Relief and Works Agency for Palestine Refugees in the Near East, the United Nations Office on Drugs and Crime, and the United Nations Population Fund. The Programme Advisory Committee met a total of four times at the global and subregional levels to provide critical expertise and guidance in shaping the Fund's strategic plan for the period 2010-2015. In 2011, a total of 18 meetings of the programme advisory committees were convened at the global and subregional levels in 16 countries.

32. The Fund has continued its close collaboration with a range of foundations and funds focused on the empowerment of women, forming a partnership for the first time with the Trust Fund for Victims, established under the Statute of the International Criminal Court to implement Court-ordered reparations and provide victims and their families with material assistance and psychosocial support. This relationship will provide a platform for sharing experiences and knowledge on best practices from the Fund's active grantees working to address conflict-related violence against women, and will be instrumental as the Fund operationalizes a new "special focus area" on addressing violence against women and girls in conflict, post-conflict and transitional settings.

33. The Fund continued to support the mandates of various United Nations mechanisms, including OHCHR and the special procedures mechanism established by the Human Rights Council. The country offices of OHCHR will work closely with grantees on the ground to ensure that a human rights perspective is effectively integrated into project implementation at every stage. Furthermore, the Fund's annual Call for Proposals specifically solicits proposals from organizations working to address serious gaps in the implementation of recommendations to end violence against women made by the Special Rapporteur on violence against women, its causes and consequences. The Fund actively engaged the Office of the Special Representative of the Secretary-General on Sexual Violence in Conflict during the development of the new special focus area on women and armed conflict, and will continue to engage her Office as this new group of grantees begin the implementation of their projects. By funding programmes addressing violence against women in conflict, post-conflict and transitional settings, the Fund also aims to support the Secretary-General's "UNiTE" campaign by targeting one of its five key outcomes: addressing sexual violence in conflict and post-conflict situations.

34. The Fund's strategic plan emphasizes outreach across public and private sectors in order to leverage resources and partnerships for the Fund's long-term sustainability. With that mind, the Fund hosted several high-level events in 2011. In November, the Fund celebrated its fifteenth anniversary in an event, hosted by the Secretary-General's "UNiTE" campaign, commemorating the International Day for the Elimination of Violence against Women. The theme of the event focused on the role of young people in addressing violence against women and girls. Showcasing the investment of the Fund in this area, representatives of partner organizations in Lebanon and Guatemala made presentations about their work. Also at the event, the Secretary-General announced the sixteenth Call for Proposals. In collaboration with the Office of the Executive Director of UN-Women, the Fund hosted a special donor event in December 2011 to present the findings contained in the outcome-mapping report to Member States and private-sector donors in order to urge them not only to continue, but to increase their contributions to the Fund.

35. In 2011, the Fund developed and began to implement a fund-raising strategy to meet the Secretary-General's challenge, as part of the "UNiTE" campaign, to raise \$100 million for distribution in grant-making in 2015. For grants awarded in 2011 to complete the fifteenth grant-making cycle, the Fund benefited from the generous support of the Governments of Spain (lead donor), Australia, Austria, Finland, Iceland, Liechtenstein, the Netherlands, Switzerland and the United States. In 2011, the Government of Germany also made a multi-year contribution for the first time in the history of the Fund.

36. Recognizing that the private sector has a critical role to play in ending violence against women and girls, the Fund is expanding its partnerships with companies interested in the activities of partner organizations. In 2011, Johnson and Johnson continued to be the lead private-sector partner of the Fund. It has supported the partnership designed to bolster knowledge and learning about the intersection of HIV/AIDS and violence against women, with a special focus on the capacity-building of grantees. In addition, the MAC AIDS Fund has contributed to the Fund for the first time to support a capacity-building workshop for new HIV/violence against women cohort grantees. The United Nations Federal Credit Union hosted a second fund-raising event for the Fund in December 2011. The Credit Union, one of the Fund's private-sector donors, engaged its membership by launching a matching donation challenge, with all proceeds benefiting grantee programmes. The non-profit organization Zonta International contributed to the Fund for the seventh consecutive year. The Fund was also supported by the UN-Women National Committees in Iceland, Japan, the United Kingdom of Great Britain and Northern Ireland and Canada, in addition to contributions from individual donors.

VI. Grant-making cycle 2011

37. Fund grants are awarded annually in an open, competitive and transparent process that ensures high-quality programming and rigour in the selection of grantees. The Call for Proposals invites holistic initiatives that focus on reaching particularly excluded or disadvantaged groups through approaches tailored to diverse needs. Priority is placed on applications that highlight multisectoral approaches and collaboration among various stakeholders, evidence of what works to optimize the use of resources, and investment in systematic and comprehensive documentation and evaluation aimed at generating and sharing knowledge. Through its grant-making process, the Fund channels global expertise and resources to the local level, where they are needed most. It also highlights the potential for the scaling-up of successful initiatives, while emphasizing the development of national capacities to foster sustainability.

Analysis of applications

38. In 2011, a total of 2,572 concept notes were received, requesting a total of \$1.2 billion. This compares with a total of 1,643 concept notes received in 2010, requesting a total of \$857 million, reflecting increases of 56 per cent in the number of applications and 38 per cent in the amount of funds requested in just one year. In 2011, the highest number of concept notes and the greatest amount of funds requested came from Africa (35 per cent), followed by Latin America and the Caribbean (29 per cent) and Asia and the Pacific (21 per cent). Central and Eastern Europe and the Commonwealth of Independent States, Arab States and cross-

regional programmes represented 6, 5 and 2 per cent, respectively, in terms of funds requested. In all regions, most concept notes came from women's organizations and other non-governmental organizations (86 per cent), followed by governmental organizations (6 per cent) and United Nations country teams (2 per cent).

Grants awarded

39. In 2011, the Fund awarded \$17.1 million in new grants to 22 initiatives in 34 countries. Africa was awarded the greatest amount of funds (40 per cent), followed by Asia and the Pacific (25 per cent), Latin America and the Caribbean (19 per cent), Arab States (6 per cent) and Central and Eastern Europe and the Commonwealth of Independent States (5 per cent). A total of 5 per cent of the Fund's grants for 2011 were awarded to cross-regional projects. For the first time, organizations in Iraq and South Sudan received funding. The majority of new grantees included women's organizations and other non-governmental organizations (81 per cent), followed by governmental organizations (14 per cent) and United Nations country teams (5 per cent). Grants distributed in the fifteenth grant-making cycle are expected to reach more than 6 million beneficiaries and approximately 4 million primary beneficiaries and 2 million secondary beneficiaries.

Highlights of new grants

40. New grantees continue to work in the thematic and priority areas supported by the Fund, with some grantees partnering with and building on the achievements of past Fund grantees and others charting the road map for new approaches and learning in the field. Examples include the following:

(a) Building safe public spaces and work environments for women is a priority of two new grantees. In Peru, the municipal government of Lima, headed by a female mayor for the first time, will work to rid the city of discrimination and violence through effective gender budgeting and consolidated planning to ensure that the city's approach to gender-based violence is in line with national and international standards and appropriately funded. City health and justice officials will be trained to support survivors of abuse, and male perpetrators will be engaged through transformative training to prevent further violence. The Fair Wear Foundation will establish systems to address workplace violence not only by working with garment factories and their employees in Bangladesh and India, but also by engaging, for the first time, the European companies outsourcing to them;

(b) The cross-regional programme "Pop culture with a purpose: global partnership on edutainment media for social change" will scale up two earlier initiatives carried out by grantees supported by the Fund, Breakthrough (India) and Puntos de Encuentro (Nicaragua), and implement them in 12 other countries, tapping into the experience, knowledge and expertise of previous partners and bringing them in as resource organizations for the programme. The project will challenge the idea that violence against women is normal and inevitable, through innovative mass communication with positive and locally specific content;

(c) Seven new grantees will constitute a second cohort addressing the intersection of violence against women and HIV/AIDS, implementing vital projects in India, Kenya, Lesotho, Malawi, Rwanda, Sierra Leone, South Africa and Ukraine. In 2011, the Fund awarded \$6.2 million in support of these efforts. While scaling up lessons learned from the previous cohort initiative jointly undertaken by Johnson

and Johnson and the Fund, these organizations will continue building the evidence base with regard to what works in addressing the twin pandemics of violence against women and HIV/AIDS. For example, in Malawi the Coalition of Women Living with HIV and AIDS will pilot a programme aimed at training women to serve as paralegals in violence cases, mobilizing communities to criminalize marital rape, and upscaling existing support for women living with HIV. Likewise, the Ukrainian Foundation for Public Health will provide high-quality health and legal services for survivors currently excluded or marginalized by the State, including women living on the streets or living with HIV/AIDS.

(d) The Fund is supporting five new projects in conflict and post-conflict settings in 2011, awarding close to \$4 million to these vital initiatives and, for the first time, providing grants to projects in Iraq and South Sudan. In newly independent South Sudan, the American Refugee Committee will assist the Government in developing guidelines for the clinical management of rape survivors and a secure information management system for the collection of timely data on incidents of violence. With support from the Fund, Physicians for Human Rights will train forensic experts in five East and Central African countries in which the International Criminal Court is currently investigating rape as a war crime, with the aim of developing a functioning medico-legal system. In Sierra Leone, the International Rescue Committee will ensure access to justice for survivors of violence through piloted mobile legal clinics, the training of justice officials and community mobilization. In Cambodia, the Victims Support Section of the Extraordinary Chambers in the Courts of Cambodia will secure the successful prosecution of forced marriage and other gender-based crimes committed under the Khmer Rouge, by empowering survivors to participate actively in legal proceedings. In Iraq, International Medical Corps will facilitate survivor access to vital health and justice services, supporting key ministries and raising awareness about gender-based violence through multimedia outreach.

VII. The way forward

41. Moving into its sixteenth year, the Fund will continue to support high-quality, evidence-based programmes that achieve targeted results with maximum impact. In accordance with the strategic direction set forth in "Vision 2015", the Fund will enhance its processes for collecting and disseminating knowledge about what works in ending violence against women. With a view to facilitating cross-learning, the Fund will create multiple global platforms for connecting grantees using similar strategies or interventions.

42. The Fund will continue, through its annual Call for Proposals, to award grants to projects aimed at closing the gap with regard to the implementation of national and local laws, policies and action plans that address violence against women. However, in order to further advance the Fund's strategic plan, which foresees the gradual launching of special funding categories, the 2011 Call for Proposals notably included a special focus area on addressing violence against women in conflict, post-conflict and transitional societies. The Fund intends to utilize this special thematic focus area as an opportunity to harness the historic mobilization of multiple stakeholders for collective action to address conflict-related violence against women and girls. Through this special focus area, the Fund will be not only filling a critical gap in financing for women's and girls' post-conflict needs, but also

providing sustained visibility to the issue. The new focus area will also enable the Fund to form an expanded and vibrant network of partners with experience in fragile conflict and post-conflict rehabilitation settings that will pool their resources and talent bases in order to help end violence against women and girls. In addition, the special focus area will further support the Secretary-General's "UNiTE" campaign by targeting one of its five key outcomes: addressing sexual violence in conflict and post-conflict situations. The Fund will also complement the policy and coordination work of the Special Representative of the Secretary-General on Sexual Violence in Conflict and United Nations Action against Sexual Violence in Conflict, by strengthening existing mechanisms on the ground through the provision of funds to organizations and institutions working to address this issue. As this new cohort of grantees begin project implementation in 2012, the Fund will tap into existing inter-agency networks operating in emergency situations, creating synergies with United Nations agencies at the field level, including the Department of Peacekeeping Operations.

43. As part of an ongoing effort to determine where investments are proving to be most effective, the Fund will continue to extract results from the outcome-mapping process and the supporting database. In 2012, the Fund will systematically collect data on the "multiplier effects" of the prevention programmes that it directly supports, in order to analyse how those efforts lead to results beyond the prevention of violence against women and girls, that is, how changes in attitudes, norms and behaviour result in better services for women in terms of both quality and quantity. In the light of the report's findings in this area, the Fund will explore ways to develop a more standardized approach to primary prevention across grantees.

44. In terms of grantees addressing the intersection of violence against women and HIV/AIDS, the Fund will continue to provide specialized technical assistance to partners throughout the project implementation period in order to establish standard outcomes, set baselines and integrate monitoring and evaluation into their programmes as an integral component. In 2012, a paper will be published on the lessons learned from the first cohort of grantees working in this area in order to extract promising practices that have emerged from this cutting-edge learning initiative. The Fund considers not only the documentation of lessons learned, but also, and more important, the upscaling of proven approaches and best practices in addressing these twin pandemics as a funding priority. As the Fund matures, it will emphasize the discovery of particular models and approaches that are worth scaling up across its programmes.

45. Given the number of grantees currently using technology ranging from the Geographic Information System to mobile telephone applications as tools for preventing violence against women and girls, the Fund will connect those partners with national and international technology companies in 2012 in order to begin a conversation about how these local efforts can be upscaled and integrated across municipalities and districts in the target country.

46. In 2012, the Fund will launch a state-of-the-art online grant management system in order to capture and track grantees' results more efficiently and make them more accessible to a global audience. The system will also allow for a better flow of information between the Fund secretariat in New York and the focal points in the subregional offices of UN-Women. In addition, it will allow for more efficient implementation of the Fund's monitoring and evaluation plan. The grant

management system will include an online database to facilitate results-based reporting and analysis across grants, to identify and manage risks, and to monitor progress in terms of results achieved and resources involved.

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Item 5 of the provisional agenda*

**Follow-up to Economic and Social Council resolutions
and decisions****Letter dated 21 November 2011 from the President of the
Economic and Social Council to the Chair of the Commission on
the Status of Women**

This substantive session of the Economic and Social Council in July 2011 helped to highlight the need to advance the development goals related to education. By promoting consensus on issues including access to education, improving the delivery of education and learning outcomes and utilizing education resources to improve outcomes and quality, the Council has opened the way for a number of opportunities to promote improved global education. This is a major step forward and cuts to the heart of numerous education challenges.

The Council has set the stage for many follow-up actions leading to the development of regional action plans on education access and improvement. Strong support was expressed for establishing a global fund for education. This will certainly help us to realize the potential of the Council in generating momentum towards the achievement of the Millennium Development Goals through bringing together so many diverse constituencies on issues of global import and in encouraging innovative solutions to problems.

The Council also reviewed the follow-up by the United Nations system to the 2010 Ministerial Declaration on gender equality and the empowerment of women and to the International Conference on Financing for Development. The discussions underlined the demand for better global economic governance, particularly in regard to the role of the United Nations system and the linkages to the Group of 20.

The Council also, during its operational activities segment, voiced expectations that the 2012 quadrennial comprehensive policy review of the General Assembly would review progress in strengthening the United Nations resident coordinator system and strategize on ways to strengthen the funding architecture of funds and programmes through the definition of what constitutes a "critical mass" of

* E/CN.6/2012/1



core resources.

The Council also demonstrated its capacity to react quickly on topical issues, including those of South Sudan and the current emergency situation in the Horn of Africa. It adopted a resolution that reaffirms the importance of access and humanitarian principles, cluster coordination and accountability.

Finally, an informal event on South Sudan held jointly with the Peacebuilding Commission showed the potential of the Council's role in addressing such situations. The Council will continue to monitor the development of the new country and its progress towards achieving the Millennium Development Goals in view of its special responsibility to ensure that the United Nations system support to the country is integrated and coordinated.

I would greatly appreciate it if the present letter and its annex could be brought to the attention of your functional commission for consideration and action, if necessary, and wish to thank you for your continued assistance and collaboration in that regard.

(Signed) Lazarous **Kapambwe**

Annex

Decisions of the Economic and Social Council in 2011 calling for action by relevant United Nations bodies

Resolution requesting follow-up by the Commission on the Status of Women:

2011/18: Situation of and assistance to Palestinian women

Ministerial declaration and resolutions calling for action by all relevant United Nations bodies:

Ministerial declaration on implementing the internationally agreed goals and commitments in regard to education (A/66/3, chap. III.E)

2011/5: The role of the United Nations system in implementing the internationally agreed goals and commitments in regard to gender equality and the empowerment of women

2011/6: Mainstreaming a gender perspective into all policies and programmes in the United Nations system

2011/7: Progress in the implementation of General Assembly resolution 62/208 on the triennial comprehensive policy review of operational activities for development of the United Nations system

2011/8: Strengthening of the coordination of emergency humanitarian assistance of the United Nations

2011/9: Programme of Action for the Least Developed Countries for the Decade 2011-2020

2011/10: United Nations System Staff College in Turin, Italy

2011/19: Joint United Nations Programme on HIV/AIDS (UNAIDS)

2011/25: Work of the Committee of Experts on the Transport of Dangerous Goods and on the Globally Harmonized System of Classification and Labelling of Chemicals

2011/40: Support to Non-Self-Governing Territories by the specialized agencies and international institutions associated with the United Nations

2011/43: Support to the Republic of South Sudan

segment of the Council's substantive session of 2012. In this regard, the Commission's resolutions, agreed conclusions, as well as the summaries of its discussions, on the situation of women with regard to the main aspects of the theme of the review could contribute to enhancing the deliberations and outcomes of the Council on gender perspectives.

4. The priority theme of the Commission at its fifty-sixth session is "The empowerment of rural women and their role in poverty and hunger eradication, development and current challenges". The Commission's related discussions, outcomes, and agreed conclusions in particular, as well as the moderators' summaries of the high-level round-table meeting and interactive expert panels on the priority theme, could also serve as inputs to the 2012 annual ministerial review of the Council. In addition, the reports of the Secretary-General on the priority theme (E/CN.6/2012/3) and on the role of gender-sensitive governance and institutions for the empowerment of rural women (E/CN.6/2012/4) contain analyses and recommendations that could also be useful for the review since they cover such issues as food security and investment in agriculture, access to resources, employment opportunities and markets, unpaid care work and access to services, sustainable development, gender-responsive institutions, service delivery, participation and leadership, and data.

5. In 2010, the Commission adopted resolution 54/4 on the Optional Protocol to the Convention on the Elimination of All Forms of Discrimination against Women. At its fifty-sixth session, the Commission will have before it a report on the implementation of that resolution, which examines the macroeconomic policy environment and analyses the situation of women as workers, entrepreneurs and decision makers. The report contains a section on work and employment and sets out measures to reduce the burden of unpaid work through investment in infrastructure and services; to remove the barriers to women's participation in the labour market; and to strengthen institutions and enact reforms needed to secure decent working conditions. The report could serve to draw further attention to gender perspectives in the Council's deliberations.

6. The priority theme of the Commission at its fifty-fifth session was "Access and participation of women and girls to education, training, science and technology, including for the promotion of women's equal access to full employment and decent work". The outcome of that session, and in particular the agreed conclusions on the topic, included recommendations covering the following six areas: strengthening national legislation, policies and programmes; expanding access and participation in education; strengthening gender-sensitive quality education and training, including in the field of science and technology; supporting the transition from education to full employment and decent work; increasing retention and progression of women in science and technology employment; and making science and technology responsive to women's needs. Various measures were suggested to support the transition from education to employment. They include addressing the specific barriers that women and girls face in the transition from school to work, mechanisms to recognize women's prior learning and management skills, improved access to gender-sensitive career counselling and to job search support services, steps to eliminate occupational and sectoral segregation and the gender pay gap, and steps to support the reconciliation of work and family responsibilities for women and men, as well as the equal sharing of employment and family responsibilities. The recommendations, together with moderators' summaries from panel discussions, provide important context and raise pertinent issues that the Council could consider during the annual ministerial review.

